
FINANCIAL SERVICES POLICIES

SUPPLY CHAIN MANAGEMENT POLICY FOR BREEDE VALLEY



BREED VALLEY

MUNICIPALITY • MUNISIPALITEIT • UMASIPALA

2025/2026 FINANCIAL YEAR

This Policy consists of two parts:

Part A is the Supply Chain Management Policy (normal goods and services), adopted in terms of section 111 of the Local Government: Municipal Finance Management Act, No. 56 of 2003 and the Municipal Supply Chain Management Regulations, Notice 868 of 30 May 2005.

and

Part B is the Contract Management framework, giving effect to section 116 of the Municipal Financial Management Act 56 of 2003 and is adopted in this policy.

This Supply Chain Management Policy will give effect to the new PPPFA Regulations of 4 November 2022, supported by the adopted PPPFA Policy of Breede Valley Municipality.



BREEDE VALLEY
MUNICIPALITY • MUNISIPALITEIT • UMASIPALA

MUNICIPAL SUPPLY CHAIN MANAGEMENT POLICY

PART A

NORMAL GOODS AND SERVICES:

SUPPLY CHAIN MANAGEMENT POLICY,

Adopted in terms of section 111 of the

**LOCAL GOVERNMENT: MUNICIPAL FINANCE MANAGEMENT ACT, NO. 56 OF
2003**

and the

**MUNICIPAL SUPPLY CHAIN MANAGEMENT REGULATIONS, NOTICE 868 OF 30
MAY 2005, AS AMENDED ON 14 DECEMBER 2023.**

LOCAL GOVERNMENT: MUNICIPAL FINANCE MANAGEMENT ACT, 2003

The Council of the Breede Valley Municipality resolved on 30 August 2005 in terms of Section 111 of the Local Government: Municipal Finance Management Act (no. 56 of 2003) to adopt the following as the Supply Chain Management Policy of the municipality.

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1, PRE-FACE, POLICY STATEMENT AND OBJECTIVES AND DEFINITIONS, ACRONYMS AND ABBREVIATIONS

Preface:

The National Treasury in 2005 issued the Supply Chain Management Regulations, which gave rise to the supply chain management model policy for adoption by municipalities and municipal entities in terms of section 111 of the Municipal Finance Management Act, No 56 of 2003. The model policy prescribes the minimum requirements and principles, which municipalities and municipal entities must adhere to for their supply chain management systems. The policy was issued principally for the acquisition of goods and services and consist out of two parts. Referred to as the Supply Chain Policy.

- 1) SCM policy for normal goods and services
- 2) Giving effect to section 116 of the Municipal Financial Management Act 56 of 2003, a Contract Management framework has been adopted in this SCM policy

Policy statement and objectives:

The objectives of this Policy are:

- 1) to give effect to section 217 of the Constitution of the Republic of South Africa by implementing a system that is fair, equitable, transparent, competitive and cost effective.
- 2) to comply with applicable provisions of the Municipal Finance Management Act including Municipal Supply Chain Management Regulations published under GN868 in Government Gazette 27636, 30 May 2005 and any National Treasury Guidelines issued in terms of the MFMA and regulations pertaining thereto; and
- 3) to acknowledge the provisions of:
 - a) the Broad-Based Black Economic Empowerment Act, 2003 (Act No. 53 of 2003).
 - b) The Competitions Act 1998 (Act No. 89 of 1998)
 - c) the Construction Industry Development Board Act, 2000 (Act No.38 of 2000).
 - d) the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003).
 - e) the Local Government: Municipal Structures Act, 1998 (Act No. 117 of 1998).
 - f) the Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000).
 - g) the Preferential Procurement Policy Framework Act, 2000 (Act No. 5 of 2000);
 - h) the Preferential Procurement Policy Framework Act Regulations as amended on 4 November 2022;
 - i) the Supply Chain Regulations as amended on 14 December 2023
 - j) the Prevention and Combating of Corrupt Activities Act, 2000 (Act No. 12 of 2004);
 - k) the Promotion of Administrative Justice Act, 2000 (Act No. 3 of 2000)

Compliance with Ethical Standards

In order to create an environment where business can be conducted with integrity and in a fair and reasonable manner, this Policy will strive to ensure that the Accounting Officer and all representatives of Breede Valley Municipality involved in supply chain management activities shall act with integrity and in accordance with the highest ethical standards. All officials or role players involved in the implementation or contribute to any constraint to the implementation to the Supply Chain Management Policy shall adhere to the code of conduct of municipal staff contained in schedule(s) of the Municipal Systems Act, and this Policy's Code of Ethical Standards.

Definitions, acronyms, and abbreviations

In this policy, unless the context otherwise indicates, a word or expression to which a meaning has been assigned in the Act has the same meaning as in the Act, and-

<i>“Accounting Officer”</i>	means a person appointed by the Municipality in terms of Section 82 of the Local Government: Municipal Structures Act, 1998 (Act No. 117 of 1998) and who is the head of administration and the Municipal Manager for the Municipality.
<i>“Act” or “MFMA”</i>	means the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003);
<i>“B-BBEEA”</i>	means broad-based black economic empowerment as defined in section 1 of the Broad Based Black Economic Empowerment Act, 2003 (Act No 53 of 2003);
<i>“B-BBEE status level of contributor”</i>	means the B-BBEE status received by a measured entity based on its overall performance using the relevant scorecard contained in the Codes of Good Practice on Black Economic Empowerment, issued in terms of section 9(1) of the Broad-Based Black Economic Empowerment Act;
<i>“Budget Holder”</i>	Means the person/s accountable for expenditure from, and income to, particular budget. Each budget holder is responsible for the control of his/her budget and for the general financial administration of his/her area of responsibility. The Budget Holder is responsible for to authorise expenditure from their budget, up to a total of their budget allocation
<i>“BVA”</i>	means the B-BBEE Verification Agency
<i>“business day”</i>	means any day of the week except Saturday, Sunday and public holidays as determined in the Public Holidays Act, 1994 (Act No. 36 of 1994)
<i>“CCA”</i>	means the Closed Corporations Act, 1984 (Act No 69 of 1984);
<i>“CFO”</i>	means Chief Financial Officer of the Municipality or Director of Finance in this instance;
<i>“CIDB”</i>	means Construction Industry Development Board
<i>“CIDB regulations”</i>	means any regulations issued in terms of the Construction Industry Development Board Act, 2000 (Act No. 38 of 2000);
<i>“close family member”</i>	a person’s spouse, whether in a marriage or in a customary union according to indigenous law, domestic partner in a civil union, or child, parent, brother, sister, whether such a relationship results from birth, marriage or adoption
<i>“closing date”</i>	means the time and day specified in the bid documents and/or advertisement of the receipt of bids.

<i>“competitive bidding process”</i>	means a competitive bidding process referred to in paragraph 12(1)(d) of this Policy;
<i>“competitive bid”</i>	means a bid in terms of a competitive bidding process;
<i>“Construction Works”</i>	means any work in connection with: <ul style="list-style-type: none"> a) the erection, maintenance, alteration, renovation, repair, demolition or dismantling of or addition to a building or any similar structure; b) the installation, erection, dismantling or maintenance of a fixed plant; c) the construction, maintenance, demolition or dismantling of any bridge, dam, canal, road, railway, sewer or water reticulation system or any similar civil engineering structure; or d) the moving of earth, clearing of land, the making of an excavation, piling or any similar type of work.
<i>“Consultant”</i>	means a person or entity providing services requiring knowledge-based expertise
<i>“contract”</i>	means the Supply Chain agreement that results from the acceptance of a bid or quotations by the Municipality in writing;
<i>“Contract Manager”</i>	means the deputy director, senior manager or manager, as the case may be, that is ultimately accountable for all activities during the life cycle of the contract. The Contract Manager can also be seen as the Budget holder involved in the planning and execution of a transaction/s involving the procurement of goods, services or works (Refer to the contract Management Framework of this policy).
<i>“council”</i>	means the council of the Breede Valley Municipality as contemplated in section 12 of the Local Government : Municipal Structures Act, 1997 (Act 117 of 1997) and includes any committee or employee of the council exercising powers or performing duties delegated to that committee or employee by the council.
<i>“CSD”</i>	Central Suppliers Database (National Treasury)
<i>“day(s)”</i>	Means calendar days unless the context indicates otherwise;
<i>“delegation”</i>	in relation to a duty, includes an instruction, a request to perform, or to assist in performing the duty, or a duty related to the execution of an SCM function.
<i>“director”</i>	means a manager referred to in section 56 of the Municipal Systems Act.

<i>“disability”</i>	means, in respect of a person, a permanent impairment of a physical, intellectual, or sensory function, which results in restricted, or lack of ability to perform an activity in the manner, or within the range, considered normal for a human being;
<i>“EME’s”</i>	means the Exempted Micro Enterprises.
<i>“emergency”</i>	an emergency is an unforeseeable and sudden event with harmful or potentially harmful consequences for the municipality which requires urgent action to address.
<i>“emerging enterprise”</i>	means an enterprise which is owned, managed and controlled by previously disadvantaged persons and which is overcoming business impediments arising from the legacy of apartheid.
<i>“enterprise”</i>	Means a business, company, firm, (commercial) undertaking, venture, organization, operation, concern, industry, corporation, establishment, house, shop, office, bureau, agency, franchise, practice, partnership, consortium, cooperative, conglomerate, group etc. For the purpose of this policy, the term enterprise and consultant include, among others, consulting firms, engineering firms, construction managers, management firms, procurement agents, inspection agents, auditors, other multinational organizations, investment and merchant banks, universities, research agencies, government agencies, non-governmental organizations (NGOs) and individuals.
<i>“essential community services”</i>	<p>means (in Local Government context) as published in Government Gazette numbers 18043 of 6 June 1997; Government Gazette number 18276 of 12 September 1997; Government Gazette number 18439 of 21 November 1997; Government Gazette number 18761 of 27 March 1998; Government Gazette number 22670 of 21 September 2001; Government Gazette number 27104 of 24 December 2004; Government Gazette number 28076 of 28 July 2006; Government Gazette number 29987 of 22 June 2007; Government Gazette number 30805 of 29 February 2008:</p> <ul style="list-style-type: none"> i. Municipal traffic services and policing. ii. Municipal health iii. Municipal security. iv. Supply and distribution of water. v. Generation, transmission and distribution of power. vi. Firefighting. vii. The following parts of sanitation services:

	<ul style="list-style-type: none"> a) Maintenance and operation of water borne sewerage systems, including pumping stations and the control of discharge of industrial effluent into the system; b) Maintenance and operation of sewerage purification works; c) Collection of refuse of an organic nature; d) Collection of infectious refuse from medical and veterinary hospitals or practices; e) Collection and disposal of refuse at a disposal site; f) Collection of refuse left uncollected for fourteen (14) days or longer, including domestic refuse and refuse on public roads and open spaces.
<i>“end-user”</i>	has the same meaning as user-departments;
<i>“final award”</i>	in relation to bids or quotations submitted for a contract, means the final decision on which a bid or quote is accepted;
<i>“financial interest”</i>	means where a municipal staff member is a close family member of a person who is the owner, partner, principal shareholder or member, manager or who serves on the board of directors, etc. of a tendering enterprise;
<i>“financial year”</i>	means a twelve-month period ending 30 June of every year.
<i>“formal written price quotation”</i>	means quotations referred to in paragraph 12(1)(c) of this Policy;
<i>“Functionality”</i>	means the measurement according to predetermined norms, as set out in the tender documents, of a service or commodity that is designed to be practical and useful, working or operating, taking into account, among other factors, the quality, reliability, viability and durability of a service and the technical capacity and ability of a tenderer;
<i>“Head: Supply Chain Management”</i>	Any post in the approved organisational structure to whom the entire SCM Unit reports to functionally; or any official delegated by the Accounting Officer/CFO.
<i>“IDP”</i>	means the Integrated Development Plan of Breede Valley Municipal Council;
<i>“in the service of the state”</i>	<p>means to be –</p> <p>a member of –</p> <ul style="list-style-type: none"> a) any municipal council; b) any provincial legislature; or c) the National Assembly or the National Council of Provinces; d) a member of the board of directors of any municipal entity;

	<p>e) an executive member of the accounting authority of any national or provincial public entity; or</p> <p>f) an official of any national or provincial department, national or provincial public entity or institution within the meaning of the Public Finance Management Act, 1999 (Act No.1 of 1999);</p> <p>g) a member of the accounting authority of any national or provincial public entity; or</p> <p>h) an employee of Parliament or a provincial legislature;</p>
"IRBA"	means the Independent Regulatory Board of Auditors;
"long term contract"	<i>means a contract with a duration period exceeding one year and does not have the same meaning as contracts of a long term nature referred to in paragraph 21(1)(b)(i) of this policy</i>
"Long term nature contract"	<i>means a contract as defined by section 33(1) of the Municipal Finance Management Act imposing financial obligations on the Municipality beyond the first three years covered in the approved annual budget</i>
"list of accredited prospective providers"	means the list of accredited prospective providers which the Central Suppliers Database keep in terms of paragraph 14 of this policy;
"MFMA"	means the Local Government: Municipal Finance Management Act, 2003 (Act No 56 of 2003);
"minor breach"	Means a breach of the Supply Chain Management process that is technical in nature and is not affecting in any significant way on the essential fairness, equity, transparency, competitiveness or cost effectiveness of the procurement process and the circumstance surrounding the breach are the justifiable. Minor breaches only include breaches of the procurement processes in this Supply Chain Management Policy and not breaches of legislation or regulations.
"municipality"	means the Breede Valley Municipality;
"municipal manager"	means a person appointed in terms of section 54A of the Local Government : Municipal Systems Act, 2000 (Act 32 of 2000);
"notice boards"	means the official notice boards at the municipal offices and libraries;
"ordinary meeting of council"	Means a council meeting scheduled for an open agenda and not limited the scope of agenda to a special meeting of council.

<i>“other applicable legislation”</i>	means any other legislation applicable to municipal supply chain management, including – a) the Preferential Procurement Policy Framework Act, 2000 (Act No. 5 of 2000); b) the Broad-Based Black Economic Empowerment Act, 2003 (Act No. 53 of 2003); c) the Construction Industry Development Board Act, 2000 (Act No.38 of 2000); d) the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003); e) the Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000); f) the Local Government: Municipal Structures Act, 1998 (Act No. 117 of 1998); g) the Prevention and Combating of Corrupt Activities Act, 2000 (Act No. 12 of 2004); h) Municipal Supply Chain Management Regulations, 2005; i) the Preferential Procurement Regulations, 2017 j) The Competitions Act 1998 (Act No. 89 of 1998),
<i>“person”</i>	means a natural and/or juristic person;
<i>“PFMA”</i>	means the Public Finance Management Act, (Act No. 1 of 1999) (as amended by Act 29 of 1999);
<i>“PPPFA”</i>	means the Preferential Procurement Policy Framework Act, 2000 (no 5 of 2000);
<i>“PPPFA Regulations”</i>	means the Preferential Procurement Policy Framework Act Regulations as published in Government Notice 47452, dated 4 November 2022 in terms of Section 5 of the Preferential Procurement Policy Framework Act, 2000 (Act No. 5 of 2000), and as amended from time to time;
<i>“Policy”</i>	means the Supply Chain Management Policy of the Breede Valley Municipality;
<i>‘prohibited practice’</i>	means a practice prohibited in terms of Chapter 2 of the Competition Act 1998, (Act 89 of 1998);
<i>“QSE”</i>	means Qualifying Small Enterprise;
<i>“quotation”</i>	means a stated price that a supplier provides for the provision of specified services, works or goods;
<i>“Regulations”</i>	means the Local Government: Municipal Finance Management Act, 2003, Municipal Supply Chain Management Regulations published by Government Notice 868 of 30 May 2005; as amended and published by Government Notice 49863 on 14 December 2023

<i>“SANAS”</i>	means the South African National Accreditation System;
<i>“SARB”</i>	means the South African Reserve Bank.
<i>“SARS”</i>	means the South African Revenue Services;
<i>“SASAE”</i>	refers to the South African Standard on Assurance Engagements.
<i>“SCM”</i>	means Supply Chain Management.
<i>“SDBIP”</i>	means Service Delivery and Budget Implementation Plan;
<i>“senior manager”</i>	means a manager referred to in section 56 of the MSA;
<i>“single provider”</i>	Sole supplier- One and Only (Alone of its kind) Supplier (Oxford Dictionary). If such goods or services are produced or available from a single provider only. There is no competition and only one provider exists in South Africa (for example, sole distribution rights);
<i>“small business”</i>	means a separate and distinct business entity, including cooperative enterprises and non-governmental organisations, managed by one owner or more which, including its branches or subsidiaries, if any, is predominantly carried on in any sector or sub-sector of the economy mentioned in column 1 of the Small Business Classification Schedule, and which can be classified as a micro-, a very small, a small or a medium enterprise by satisfying the criteria mentioned in columns 3,4 and 5 of the Schedule opposite the smallest relevant size or class as mentioned in column 2 of the Schedule.
<i>“SMME’s”</i>	refers to Small Medium and Micro Enterprises;
<i>“supply chain management practitioners”</i>	includes the Chief Financial Officer and the Head: Supply Chain Management and any other officials involved in the demand, acquisition, logistics and disposal processes and systems
<i>“survivalist enterprise”</i>	means a business set up by people unable to find a paid job or get into an economic sector of their choice. Income generated from these activities usually falls far short of even a minimum income standard, with little capital invested, virtually no skills training in the particular field and only limited opportunities for growth into a viable business. This category is characterised by poverty and the attempt to survive.
<i>“tender”</i>	means a ‘bid’ or a ‘quotation’ in relation to a request to quote or invitation to submit a bid;

<i>“tender box”</i>	means the specified tender box at the offices of Breede Valley Municipality at 53 Baring Street, Worcester or as indicated in the tender documentation;
<i>“the Regulations”</i>	means the Local Government: Municipal Supply Chain Management Regulations as published in Government Notice 868 of 2005 in terms of section 111 of the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003) and any amendments (as amended and published by Government Notice 49863 on 14 December 2023);
<i>“Treasury guidelines”</i>	means any guidelines on supply chain management issued by the Minister in terms of section 168 of the Act
<i>“user-departments”</i>	means all directorates, departments, sections, units and warehouse (stores) operating within the municipality requiring goods and/or services
<i>“validity period”</i>	means the period for which a bid is to remain valid and binding as stipulated in the relevant tender document.
<i>Reckoning of number of days: When any particular number of days is prescribed for the doing of any act, or for any other purpose, the same shall be reckoned exclusively of the first and inclusively of the last day, unless the last day happens to fall on a Sunday or on any public holiday, in which case the time shall be reckoned exclusively of the first day and exclusively of every such Sunday and public holiday.</i>	
<i>Words importing the singular shall include the plural and vice versa and words importing the masculine gender shall include females and words importing persons shall include companies, closed corporations and firms, unless the context clearly indicates otherwise.</i>	
<i>All amounts / limits stated in this document shall be deemed to be inclusive of Value Added Tax (VAT).</i>	

SECTION 1: IMPLEMENTATION OF SUPPLY CHAIN MANAGEMENT POLICY

2. SUPPLY CHAIN MANAGEMENT POLICY

2.1. All officials and other role players in the Supply Chain Management system of the Municipality must implement this policy in a way that-

- (a) gives effect to-
 - (i) section 217 of the Constitution;
 - (ii) Part 1 of Chapter 11 and other applicable provisions of the Act;
 - (iii) Regulations pertaining to Supply Chain Management; and
 - (iv) Guidelines as issued by National Treasury, which affects this Policy and has been adopted by this council.
- (b) is fair, equitable, transparent, competitive, cost effective and gives effect to the principles contained in this policy;
- (c) complies with-
 - (i) the Regulations;
 - (ii) PPPFA Regulations; and
 - (iii) is consistent with other applicable legislation;
- (d) does not undermine the objective for uniformity in Supply Chain Management systems between organs of state in all spheres;
- (e) is consistent with national economic policy concerning the promotion of investments and doing business with the public sector;
- (f) applies the highest ethical standards, any minimum norms and standards that may be prescribed in terms of section 168 of the Act; and/or
- (g) promotes local economic development.

2.2. This Policy applies when the municipality-

- (a) procures goods or services;
- (b) disposes of goods no longer needed;
- (c) selects contractors to provide assistance in the provision of municipal services otherwise than in circumstances where Chapter 8 of the Municipal Systems Act applies; and/or
- (d) selects external mechanisms referred to in section 80 of the MSA for the provision of municipal services in circumstances contemplated in section 83 of that Act.

- 2.3. This Policy, except where provided otherwise, does not apply in respect of the procurement of goods and services contemplated in section 110(2) of the Act, or the acquisition of services of attorneys and advocates. The latter procurement will be dealt with in terms of Legal Representatives Accreditation and Appointment Policy.

3. AMENDMENT OF THE SUPPLY CHAIN MANAGEMENT POLICY

- 3.1. The Accounting Officer must –
- (a) at least annually review the implementation of this policy; and
 - (b) when the Accounting Officer considers it necessary, submit proposals for the amendment of this policy to the Council.
- 3.2. If the Accounting Officer submits proposed amendments to the Council that differs from the model policy issued by the National Treasury, the Accounting Officer must –
- (a) ensure that such proposed amendments comply with the Regulations; and
 - (b) report any deviation from the model policy to the National Treasury and the relevant provincial treasury.
- 3.3. When amending this Supply Chain Management policy the need for uniformity in supply chain practices, procedures and forms between organs of state in all spheres, particularly to promote accessibility of Supply Chain Management systems for small businesses must be taken into account.
- 3.4. The Accounting Officer must in terms of section 62(1)(f)(iv) of the Act, take all reasonable steps to ensure that the municipality implements the Supply Chain Management policy.

4. DELEGATION OF SUPPLY CHAIN MANAGEMENT POWERS AND DUTIES

- 4.1. The council hereby delegates all powers and duties to the Accounting Officer which are necessary to enable the Accounting Officer -
- (a) to discharge the Supply Chain Management responsibilities conferred on Accounting Officers in terms of:
 - (i) Chapter 8 or 10 of the Act; and
 - (ii) this Policy.
 - (b) to maximize administrative and operational efficiency in the implementation of this Policy;

- (c) to enforce reasonable cost-effective measures for the prevention of fraud, corruption, favouritism and unfair and irregular practices in the implementation of this Policy; and
 - (d) to comply with his or her responsibilities in terms of section 115 and other applicable provisions of the Act.
- 4.2 Section 79 of the Act apply to the sub-delegation of powers and duties delegated to an Accounting Officer in terms of this policy.
- 4.3 The Accounting Officer may not sub-delegate any Supply Chain Management powers or duties to a person who is not an official of the municipality or to a committee, which is not exclusively composed of officials of the municipality.
- 4.4 This paragraph may not be read as permitting an official to whom the power to make final awards has been delegated, to make a final award in a competitive bidding process otherwise than through the committee system, provided for in paragraph 26 of this policy.

5. SUB-DELEGATIONS

- 5.1. The Accounting Officer may in terms of section 79 of the Act sub-delegate any Supply Chain Management functions, powers and duties, including those delegated to the Accounting Officer in terms of this policy, but any such sub-delegation must be consistent with sub-paragraph (2) and paragraph 4 of this policy.
- 5.2. The Council specifically delegate the power to make a final award;
 - a) above R10 million (VAT included) to the Accounting Officer only;
 - b) above R300 000.00 (VAT included), but not exceeding R10 million (VAT included), to a Bid Adjudication Committee consistent with paragraph 19, 26 and 29 or any other provision of this policy;
 - c) Not exceeding R300 000 (VAT incl.) AND not less than R30 000,01 (VAT incl.) may be sub-delegated, but only to the Senior Manager: Supply Chain Management;
 - d) Not exceeding R30 000 (VAT incl.) may be sub-delegated, but only to the Manager/ Procurement.
 - e) Not exceeding R2000 (VAT Incl.) may be sub-delegated, but only to the SCM Practitioner, responsible for the section.
 - f) The abovementioned delegation will be signed off by the senior manager Supply Chain Management unit in presenting these reports to the accounting officer, as prescribed in the SCM Regulation; 5(3) -report and the monthly management report to the CFO;
- 5.3. Giving effect to 5.2(g) above, an official or Bid Adjudication Committee to which the power to make final awards has been sub-delegated in accordance with this policy, must within five days of the end of each

month submit to the official referred to in this policy, a written report containing particulars of each final award made by such official or committee during that month, including –

- (a) the amount of the award;
- (b) the name of the person to whom the award was made; and
- (c) the reason (driven by the point preference system of the municipality applied) why the award was made to that person.

5.4. A written report referred to in this policy must be submitted –

- (a) to the Accounting Officer, in the case of an award by—
 - (i) a Bid Adjudication Committee of which the Chief Financial Officer is a member; or
 - (ii) the Chief Financial Officer; or
- (b) to the Chief Financial Officer, in the case of an award by an official or officials referred to in this Policy.
- (c) The awards scheduled must be published on Council's website in terms of Section 75(g) of the Act).

5.5. Sub paragraphs 5.3 and 5.4 of this policy do not apply to procurements out of petty cash.

5.6. This paragraph may not be interpreted as permitting an official to whom the power to make final awards has been sub-delegated, to make a final award in a competitive bidding process, otherwise than through the committee system provided for in paragraph 25 of this Policy. Also, refer to paragraph 4.4 and 5.2(a) of this Policy.

5.7. No Supply Chain Management decision-making powers may be delegated to an advisor or consultant.

5.8. Expenditure and systems delegations will be dealt with as per Section 81(1)(d) as guidance by the CFO to senior managers and other officials with reference to Annexure B referring to all expenditure related systems delegations, pertaining to the procurement of goods and services and construction works. It will remain the responsibility of the relevant senior manager (municipal director) to enforce sub-delegations.

6. OVERSIGHT ROLE OF COUNCIL

6.1. Council must maintain oversight over the implementation of this policy.

6.2. For the purposes of such oversight the Accounting Officer must-

- (a) within 30 days of the end of each financial year submit a report on the implementation of the Supply Chain Management policy to the council of the municipality: and
 - (b) whenever there are serious and material problems in the implementation of this policy, immediately submit a report to the council.
- 6.3. The Accounting Officer must, within 10 days of the end of each quarter, submit a report on the implementation of this policy to the Executive Mayor of the municipality.
- 6.4. The report referred to in paragraph 6.3 above shall also be tabled to council on a quarterly basis. The report may be included as part of any other report to serve before council.
- 6.5. The reports must be made public in accordance with section 21A of the MSA and placed on the municipal website.
- 6.6. These reports will also include the progress to the PPPFA Regulations of 4 November 2022.

7. SUPPLY CHAIN MANAGEMENT UNIT

- 7.1. A Supply Chain Management unit is hereby established to implement this policy.
- 7.2. The Chief Financial Officer is administratively in charge of the supply chain management unit, which operates under the direct supervision of the Senior Supply Chain Manager, to whom this duty has been sub-delegated in terms of Section 82 of the Act.

8. TRAINING OF SUPPLY CHAIN MANAGEMENT OFFICIALS

The training of officials involved in implementing this policy should be in accordance with relevant legislation (Minimum competency levels: Section 83(1) of the MFMA), including any Treasury guidelines on Supply Chain Management training.

SECTION 2 : SUPPLY CHAIN MANAGEMENT SYSTEM

9. FORMAT OF THE SUPPLY CHAIN MANAGEMENT SYSTEM

This Policy provides systems for –

- (i) demand management.
- (ii) acquisition management.
- (iii) logistics management.

- (iv) disposal management.
- (v) risk management; and
- (vi) performance management.

PART 1: DEMAND MANAGEMENT

10. SYSTEM OF DEMAND MANAGEMENT

10.1. An effective system of demand management is established and must be implemented in order to ensure that—

- (a) the resources required by the municipality to support its operational commitments and its strategic goals as outlined in the Integrated Development Plan (IDP) are achieved; and
- (b) the Performance Management System (PMS) must give the necessary support to ensure that the resources required, to support the strategic and operational commitments of the municipality, are delivered at the correct time, at the right price and at the right location, and that the quality and quantity satisfy the needs of the municipality.

10.2 This Policy provides for an effective demand management system to ensure that user-departments—

- a) include timely planning and management processes to ensure that all goods and services required by the municipality are quantified, budgeted for and timeously and effectively delivered at the right locations and at the critical delivery dates, and are of the appropriate quality and quantity at a fair cost;
- b) have sufficient resources required by the Municipality to support its operational commitments and its strategic goals outlined in the Integrated Development Plan, the Budget and the Service Delivery and Budget Implementation Plan.
- c) submit their proposed procurement plans to the Supply Chain Management unit during the IDP and draft budget processes.
- d) Develops the Demand Management Plan in conjunction with the IDP, Service Delivery and Budget Implementation Plan (SDBIP) and annual budget.
- e) Submit their Demand Management Plan and to be approved by the Accounting Officer or his or her delegate annually.
- f) Review their Demand Management Plan regularly and submit to the Accounting Officer or his delegates on a regular basis.

- g) Co-ordinate their Demand management plan in consultation with SCM officials of the Municipality during the draft budget phase.

The outcome of this activity should be a detailed planning document that outlines what goods, works or services should be procured, the manner in which they should be procured as well as the timelines to execute the procurement functions.

- 10.3 The Accounting Officer may in terms of section 79 of the Act sub-delegate any Supply Chain Management powers and duties, including those delegated to the Accounting Officer in terms of this Policy, but any such sub-delegation must be consistent with this Policy.

PART 2: ACQUISITION MANAGEMENT

11. SYSTEM OF ACQUISITION MANAGEMENT

- 11.1 An effective system of acquisition management, as set out in this Part, is established and must be implemented in order to ensure that—

- (a) goods and services are procured by the municipality in accordance with authorised processes only;
- (b) any expenditure on goods and services is incurred in terms of an approved budget in terms of section 15 of the Act;
- (c) the threshold values for the different procurement processes are complied with;
- (d) bid documentation, evaluation and adjudication criteria, and general conditions of a contract, are in accordance with any applicable legislation; and
- (e) any Treasury guidelines on acquisition management are properly taken into account.

- 11.2 All requests (requisitions) for the procurement of goods and services shall be directed and submitted to the offices of the Supply Chain Management unit in time for the unit to follow the procurement processes diligently and must be—

- (a) on the specific requisition system, duly authorised and clearly specifying—
 - (i) the nature of the goods or the services required in terms of this policy;
 - (ii) the specifications and quantity of the goods or duration of the services;

- (iii) the correct vote (line item) number with sufficient funding to conclude the process;
 - (iv) the realistic estimated cost of the goods or services required;
 - (v) any requirement in terms of the CIDBA;
 - (vi) any requirement in terms of the PPPFA; and
 - (vii) any other requirement (legislative, site meeting, contact details, etcetera).
 - (b) captured and authorised by a duly authorised official of the user-department, as delegated.
- 11.3. When procuring goods and / or services of a capital nature section 19 of the Act regarding budgeting and costing of capital projects must be complied with.
- 11.4. When procuring goods and / or services which will have future budgetary implications, section 33 of the Act regarding contracts must be complied with.
- 11.5. When procuring goods or services contemplated in section 110(2) of the Act, the Accounting Officer must make public the fact that such goods or services are procured otherwise than through the municipality's Supply Chain Management system, including –
- (a) the kind of goods or services; and
 - (b) the name of the supplier

12. RANGE OF PROCUREMENT PROCESSES

- 12.1 Goods and services may only be procured by way of-
- (a) Petty cash purchases up to a transaction value of R 2 000.00 (VAT included) for items specified in the Petty Cash policy or Petty Cash purchase of goods, delegated to the CFO as per Petty Cash Policy of BVM.
 - (b) formal written price quotations for procurement of a transaction value over **R0.01** up to R300 000 (VAT included),
 - (c) A competitive bidding process for–
 - (i) Procurement above a transaction value of R300 000 (VAT included);
 - (ii) The procurement of long-term contracts, which has a term of longer than 12 months, however, petty cash purchases or formal written price quotations, which is either of very low value or significantly contributes to no financial risk or cannot prevent

expensive SCM Committee Systems and Administrative fees in Regulated administration expenses.

12.2. The Accounting Officer may, in writing lower, but not increase, the different threshold values specified in subparagraph 12(1); The Accounting Officer may, in writing -

- (i) lower, but not increase, the different threshold values specified in subparagraph (1); or direct that –
- (ii) Petty cash purchases in terms of Council's Petty Cash Policy for procurement transactions with a value up to R2 000 (Incl. VAT);
- (iii) formal written price quotations be obtained for any specific procurement of a transaction value equal or lower than R300 000 (Incl. VAT); up to R2000,01 or
- (iv) a competitive bidding process be followed for any specific procurement of a transaction value equal or lower than the competitive bidding thresholds (R300 000) specified in sub regulation (1)(c)(i) to

- 12.3 Goods or services may not deliberately be split into parts or items of a lesser value merely to avoid complying with the requirements of the policy.
- 12.4 When determining transaction values, a requirement for goods or services consisting of different parts or items must as far as possible be treated and dealt with as a single transaction

13. GENERAL PRECONDITIONS FOR CONSIDERATION OF WRITTEN PRICE QUOTATIONS OR BIDS

A written quotation or bid may not be considered, unless the provider who submitted the quotation or bid –

- (a) has furnished the Municipality with that provider's -
 - (i) full name or name of the enterprise, type of enterprise and/or relevant enterprise registration documentation.
 - (ii) identification number or company or other registration number; and
 - (iii) tax reference number and VAT registration number, if any.
- (b) has authorised the municipality to obtain a tax clearance, by supplying the municipality with the PIN code for the South African Revenue Services that the provider's tax matters are in order.
- (c) has indicated -
 - (i) whether he or she is in the service of the state, or has been in the service of the state in the previous twelve months;
 - (ii) if the provider is not a natural person, whether any of its directors, managers, principal shareholders or stakeholders are in the service of the state, or has been in the service of the state in the previous twelve months;
 - (iii) whether a close family member of the provider or a director, manager, shareholder or stakeholder referred to in subparagraph (ii) is in the service of the state, or has been in the service of the state in the previous twelve months.

14. LISTS OF ACCREDITED PROSPECTIVE PROVIDERS

14.1 The Accounting Officer must –

- (a) to keep a list of accredited prospective providers of goods and services that must be used for the procurement requirements of the municipality or municipal entity through formal written price quotations;
- (b) at least once a year through newspapers commonly circulating locally, the website and any other appropriate ways, invite prospective providers of goods or services to apply for evaluation and listing as accredited prospective providers on CSD; and
- (c) disallow the listing of any prospective provider whose name appears on the National Treasury's database as a person prohibited from doing business with the public sector (check before listing if prospective provider is not registered on the List of Restricted Suppliers (forward e-mail to restrictions@treasury.gov.za) and the Register for Tender Defaulters – National Treasury website www.treasury.gov.za).

14.2 The information required as part of the database listing criteria for accredited prospective providers may include the following:

- 1) Name of supplier / service provider;
- 2) Street address;
- 3) Postal address;
- 4) Contact person in Sales Department;
- 5) Sales Department's telephone number;
- 6) Sales Department's fax number;
- 7) Sales Department's cell number;
- 8) Sales Department's email address;
- 9) Contact person in Accounts Department;
- 10) Accounts Department's telephone number;
- 11) Accounts Department's fax number;
- 12) Accounts Department's email address;
- 13) VAT registration number;
- 14) Bank details;
- 15) Type of industry;
- 16) Valid certification for specialised services;
- 17) Certified Copy of Certificate of Incorporation/Registration: Company, Closed Corporation or Trust (Obtainable from CIPC);

- 18) Certified copies of Identity Document(s) of Owner(s), Member(s), Trustees or Shareholder(s) (Original Certified Copy);
- 19) Certified copies of Identity Document(s) of Authorised Person/Signatory (Original Certified Copy);
- 20) Copy of Registration Documents of Construction Industry Development Board (Obtainable from CIDB) - applicable to construction industry only;
- 21) Organ of State: Resolution of the Board; Juristic person.
- 22) Copy of Joint Venture Agreement;
- 23) Valid Tax Clearance number and pin code (Obtainable from SARS) proof that tax matters are in order;
- 24) Copy of latest Municipal Account(s) or Affidavit confirming of residential address or renting of business premises;
- 25) Certified letter from banking institution, confirming banking details;
- 26) Health certificate (Catering Suppliers);
- 27) Copy of registration documentation if registered with Professional Board (e.g. engineering, accounting, law, architectural etc.);
- 28) Letter of good standing from the Office of the Compensation Commissioner;
- 29) Certified copy of original valid B-BBEE Rating certificate, EME letter Obtainable from a SANAS accredited verification agency or an affidavit.
- 30) Completion of all related Municipal Bidding Documents; and
- 31) Application to register as prospective provider must be duly completed on the Central Suppliers Database (CSD)
- 32) Or any other information relevant to a specific tender or changing legislation or regulations, as substantiated in the tender invitation to tender document.

14.3 The list must be compiled from the applicants who have applied in terms of paragraph 14.1 (b) and who meets the listing criteria as specified in paragraph 14.1 (c) and 14.2, which aligns to CSD requirements as set out by National Treasury.

14.4 This registration list must be updated at least quarterly to include any additional prospective providers and any new commodities or types of services, if needed. Prospective providers must be allowed to submit applications for listing at any time. It will remain the obligation of the prospective providers to adequately inform the CSD of any changing information, which is accurate.

14.5 This list must be compiled per commodity and per type of service.

- 14.6 The accredited prospective suppliers must be reviewed and updated annually.
- 14.7 The list's may be used by the Department of Local Economic Development (LED) or other internal related departments to promote participation of Small, Medium and Micro Enterprises (SMME's), in order to increase local economic spending, ensuring a sustainable economic environment within BVM.

15. PETTY CASH PURCHASES

15.1 The general guideline and conditions are that petty cash purchases referred to in paragraph 12(1) (a) of this Policy are for minor items that are purchased for up to R2000.00 (VAT included) (Refer to Petty Cash Policy), which must include conditions;

- a) Determining the terms on which a manager may delegate responsibility for petty cash to an official reporting to the manager
- b) Limiting the number of petty cash purchases or the maximum amounts per month for each manager
- c) Excluding any types of expenditure from petty cash purchases, where this considered necessary; and
- d) Requiring monthly reconciliation reports from each manager to the Chief Financial Officer, including;
 - i. Total petty cash purchases for the month
 - ii. Receipts and appropriate documents(Refer to the Petty Cash Policy)

15.2 The Chief Financial Officer must keep the petty cash and apply the conditions as set out in the petty cash policy for the procurement of goods by means of petty cash purchases.

15.3 The Chief Financial Officer is authorised to increase the petty cash float as stipulated in the petty cash policy for a specific period and when justified.

15.4. The following process is not part of petty cash purchases, however needs consideration by user departments as preferred SCM process, above petty cash procedures:

The conditions for the procurement of goods by means of written quotations referred to in paragraph 12(1)(b) of this Policy for minor items that are purchased for up to R2,000 (Incl. VAT), are as follows: -

15.4.1 written quotations for transactions must be obtained from at least one prospective supplier or service provider preferably from, but not limited to, suppliers or service providers whose names appear on the list of accredited prospective providers of the Municipality provided that if quotations are obtained from providers who are not listed, such providers

must meet the listing criteria set out in paragraph 14(1)(b), (c) and (d) of this Policy;

15.4.2 if a quotation was submitted verbally, the order may be placed only against written confirmation by the selected provider.

16. WRITTEN PRICE QUOTATIONS (Par. 16 no longer effective)

Paragraph 16 has been withdrawn from the SCM regulations by national treasury and has had no effect from 14 December 2025

17. FORMAL WRITTEN PRICE QUOTATIONS

17.1 The conditions for the procurement of goods or services through formal written price quotations are as follows –

- (a) quotations must be obtained in writing from at least three different providers, as set out in paragraph 12.1 (b) of this Policy, whose names appear on the list of accredited prospective providers of the municipality;
- (b) quotations may be obtained from providers who are not listed, provided that such providers meet the listing criteria set out in paragraph 14.1(c) and 4.2 of this Policy.
- (c) if it is not possible to obtain at least three quotations, the reasons must be recorded by the supply chain practitioner and approved by the Chief Financial Officer or an official designated by the Chief Financial Officer, in terms of delegations.
- (d) providers must submit quotations by hand, mail or registered post, in writing, duly signed and dated, in sealed envelopes, the quotation reference number clearly indicated on the outside, and must be placed in the tender box or posted to reach the municipality strictly not later than the closing date and time as indicated in the request/invitation to quote. Faxed, e-mailed or any quote received after the closing date and time will not be considered. Quotes received, including those received through email or facsimile, will be opened strictly at the closing time indicated and recorded in the formal written quotation register.

17.2 A designated official referred to in paragraph 17.1 (c) must three (3) working days of the end of each month report to the Chief Financial Officer on any approvals given during that month by that official in terms of that paragraph.

17.3 As each quote is opened the name of the bidder and only the amount (total) quoted shall be read out. An employee shall date-stamp the quotation and all enclosures related to prices, delivery periods and special conditions. Bids and quotations shall be numbered in the

sequence in which they are opened and the words “and last” shall be endorsed on the last quotation. In instances where only one quotation has been received the words “one and only” shall be endorsed on such quote.

18. PROCEDURES FOR PROCURING GOODS OR SERVICES THROUGH FORMAL WRITTEN PRICE QUOTATIONS.

18.1. A supply chain management policy must determine the procedure for the procurement of goods or services through formal written price quotations, and must stipulate that;

- (a) all requirements in excess of R30 000.00 (VAT included) that are to be procured by means of formal written price quotations must, in addition to the requirements of paragraph 16, be advertised for at least seven (7) days on the website and an official notice board of the municipality;
- (b) when using the list of accredited prospective providers on going competition amongst providers must be promoted by inviting providers to submit quotations on a rotation basis;
- (c) the Accounting Officer must take all reasonable steps to ensure that the procurement of goods and services through formal written price quotations is not abused;
- (a) the accounting officer or CFO must on a monthly basis be notified in writing of all formal written price quotations accepted by an official acting in terms of a sub-delegation
- (b) The Supply Chain Management unit must comply with all requirements for proper record keeping.
- (f) quotes received must be evaluated on a comparative basis taking into account unconditional discounts;
- (g) responsive and acceptable offers of equal or more than **R0,01** (VAT included), which are subject to the preference points system (PPPFA and associated Regulations and policy), must be awarded to the bidder who scored the highest points;

18.2 No official shall engage in contact with a prospective supplier in respect of a quotation which the supplier intends to submit except on prior authorisation by the SCM manager or the CFO, where clarification of specifications is required from either party, or where the Accounting Officer or his delegate may negotiate with identified preferred bidders. Any such communication must be recorded and appropriately filed with the quote or formal quote/bid documentation.

19. COMPETITIVE BIDDING PROCESS

- 19.1 That goods or services above a transaction value of;
- (i) R300 000 (VAT included); may be procured by the municipality or municipal entity only through a competitive bidding process, subject to regulation 11(2) and Section 110(2) of the MFMA; and
- 19.2 No requirement for goods or services above an estimated transaction value of R300 000 (VAT included), may deliberately be split into parts or items of lesser value merely for the sake of procuring the goods or services otherwise than through a competitive bidding process.
- 19.3 No official shall engage in contact with a prospective bidder in respect of a bid which the supplier intends to submit except where clarification of specifications is required from either party, or where the Accounting Officer may negotiate with identified preferred bidders. Any such communication must be recorded and appropriately filed with the bid documentation and requires pre-authorisation by the SCM manager or CFO

20. PROCESS FOR COMPETITIVE BIDDING

The procedures for the following stages of a competitive bidding process are as follows:

- (a) Compilation of bidding documentation as detailed in paragraph 21;
- (b) Public invitation of bids as detailed in paragraph 22;
- (c) Site meetings or briefing sessions as detailed in paragraph 22;
- (d) Handling of bids submitted in response to public invitation as detailed in paragraph 23;
- (e) Evaluation of bids as detailed in paragraph 28;
- (f) Award of contracts as detailed in paragraph 29;
- (g) Administration of contracts: After approval of a bid, the Accounting Officer and the bidder must enter into a written agreement unless the bidding documentation constitutes an acceptable contract (refer to the Contract Management Framework in this policy); and
- (h) Proper record keeping: Original and legal copies of written agreements should be kept in a secure place for reference purposes, in terms of relevant legislation.

21. BID DOCUMENTATION FOR COMPETITIVE BIDS

21.1. The criteria to which bid documentation for a competitive bidding process must comply, must-

(a) take into account-

- i. the general conditions of contract and any special conditions of contract, if specified;
- ii. any Treasury guidelines on bid documentation;
- iii. the requirements of the Construction Industry Development Board, as contemplated in the Construction Industry Development Board Act, 2000 (Act No. 38 of 2000) and regulations, in the case of a bid relating to construction, upgrading or refurbishment of buildings or infrastructure;

(2) include the preference points system to be used as contemplated in the Preferential Procurement Regulations and BVM's PPPFA Policy as amended in 2022/2023 in the evaluation and adjudication criteria, including any criteria required by other applicable legislation; and

(c) compel bidders to declare any conflict of interest they may have in the transaction for which the bid is submitted;

(d) if the value of the transaction is expected to exceed R10 million (VAT included), require bidders to furnish-

(i) if the bidder is required by law to prepare annual financial statements for auditing, their audited annual financial statements-

(aa) for the past three years; or

(bb) since their establishment if established occurred during the past three years;

(ii) a certificate signed by the bidder certifying that the bidder has no undisputed commitments for municipal services towards a municipality or other service provider in respect of which payment is overdue for more than 30 days.

(iii) particulars of any contracts awarded to the bidder by an organ of state during the past five years, including particulars of any material non-compliance or dispute concerning the execution of such contract; and

(iv) stipulate that disputes must be settled by means of mutual consultation, mediation (with or without legal representation), arbitration, or, when unsuccessful, in a South African court of law, in terms of the GCC;

- 21.2 A non-refundable charge shall be raised for each bid document (forms, plans, specifications, samples and any other bid documentation), depending on the nature, magnitude and value of technical information or samples provided by the municipality for bids and tenders as determined by the Municipal Manager from time to time. Such charge shall be paid in advance, payable in cash, electronic fund transfer or bank guaranteed cheque. Electronic bid documents may be used as provided on the Municipal Website as determined by the municipality. No charges will apply to web tender documents sited by the municipality. Suppliers/Vendors will be found non-responsive when tampering or changing, re-typing any tender document or part thereof.
- 21.3 Bid documents may allow bidders to bid for one or more items or for a part of one or more items, but the Municipality reserves the right to accept part of a bid or a complete bid or quotation even if it is not the lowest, provided the interests of the Municipality be best served thereby. Bid documents must be specific as certain contracts, e.g., the construction of a bridge, may require that the whole contract is to be completed by the same contractor.
- 21.4 After bid/quotations have been opened bidders may not supplement their original offer if the original offer was incomplete.
- 21.5 Tenders to be evaluated on functionality:
- 21.5.1 The Municipality must indicate in the tender documents if the tender will be evaluated on functionality.
- 21.6 The evaluation criteria for measuring functionality must be objective.
- 21.7 The tender documents must specify-
- 21.7.1 evaluation criteria for measuring functionality.
- 21.7.2 the points for each criteria and, if any, each sub-criterion; and
- 21.7.3 minimum qualifying score for functionality,
- 21.7.4 The minimum qualifying score for functionality for a tender to be considered further-
- 21.7.4.1 must be determined separately for each tender; and
- 21.7.4.1 may not be so low that it may jeopardise the quality of the required goods or services; or
- 21.7.4.1 high that it is unreasonably restrictive.
- 21.7.5 Points scored for functionality must be rounded off to the nearest two decimal places.

21.7.6 A tender that fails to obtain the minimum qualifying score for functionality as indicated in the tender documents is not an acceptable tender.

21.7.7 Each tender that obtained the minimum qualifying score for functionality must be evaluated further in terms of price and the preference point system and any objective criteria envisaged.

22. PUBLIC INVITATION FOR COMPETITIVE BIDS

22.1. A Supply Chain Management Policy must determine the procedure for the invitation of competitive bids and stipulate as follow;

(a) Any invitation to prospective providers to submit bids must be by means of either:

i. a public advertisement in newspapers commonly circulating locally, or

ii. the website of the municipality or

iii. any other appropriate ways (which may include an advertisement in the Government Tender Bulletin).

~~Any invitation to prospective providers to submit bids must be by means of a public advertisement in newspapers commonly circulating locally, the website of the municipality or municipal entity or any other appropriate ways (which may include an advertisement in the Government Tender Bulletin) This policy gives compliance to the Cost Containment Regulations in reduction on advertisements in News Papers and;~~

(b) the information contained in a public advertisement, must include-

i. the closure date and time for the submission of bids, which may not be less than 30 days in the case of transaction over R10 million (VAT included), or which are of a long-term nature or of a large complex nature, or 14 days in any other case, from the date on which the advertisement is placed in a newspaper, subject to paragraph 21.2 of this policy;

ii. a statement that bids may only be submitted on the bid documentation provided by the municipality.

22.2 The Accounting Officer may determine a closure date for the submission of bids which is less than 30 days requirement, or 14 days, but only if such shorter period can be justified on the grounds of urgency or emergency or any exceptional case where it is impractical or impossible to follow the official procurement process.

22.3 Bids submitted must be sealed and marked as indicated in the bid advertisement and the bid document.

22.4 Where bids are requested in electronic format, such bids must be supplemented by sealed hard copies

22.5 the charge for the bid documentation as determined in terms of paragraph 21.2 of this Policy.

23. PROCEDURE FOR HANDLING, OPENING, RECORDING AND CANCELANATION OF BIDS

23.1 The procedures for the handling, opening and recording of bids, are as follows:

- (a) Bids-
 - (i) must be opened and read out only in public;
 - (ii) must be opened at the same time and as soon as possible after the period for the submission of bids has expired; and
- (b) Any bidder or member of the public has the right to request that the names of the bidders who submitted bids in time must be read out and, if practical, also each bidder's total bidding price;
- (c) The Accounting Officer must-
 - (i) record in a register all bids received in time;
 - (ii) make the register available for public inspection;
 - (iii) publish the entries in the register and the bid results on the website; and
 - (iv) notify the successful and unsuccessful bidders in writing after the award is made.
- d). An independent observer from another internal department may be requested to attend the opening of bid documents at the request of the Supply Chain Management representative.

23.2-Stamping of bids and reading out of names

23.2.1 As each bid is opened the name of the bidder and the amount shall be read out. An employee shall date-stamp the bid or quotation and all enclosures related to prices, delivery periods and special conditions. Bids and quotations shall be numbered in the sequence in which they have been opened and the words "and last" shall be endorsed on the last bid or quotation. In instances where only one bid has been received the words "and only" shall be endorsed on such bid.

23.2.2 Where prices have not been inserted in all relevant spaces on the form and such items have not been deleted by bidders, such spaces shall be indicated “no price” by the employee who opens the bids or quotations.

Note: It is the policy of the Municipality to disclose bid prices. With regard to Formal written Price quotations of a value below R300 000.00 (VAT included), names of bidders and prices will also be read out, will be registered in a register and will be available for inspection at the Supply Chain Management Unit.

223.2.3 Details on how bidders responded to the relevant evaluation criteria e.g. SMME contribution, community benefits, job creation, environmental impact, etc. should not be disclosed.

23.3 Late bids

23.3.1 Bids or quotations arriving after the specified closing time shall not be considered and where practicable and cost effective shall be returned to the bidder unopened with a letter explaining the circumstances OR the un-opened offer will be archived.

23.3.2 Bid documents must clearly state the venue where the bidding box is situated for each bid. Any bid delivered to the wrong bid box will not be considered, even if it was delivered on time.

23.3.3 Where it's necessary to open a late bid or quotation to obtain the name and address of the sender, each page of the document shall be stamped “late bid” before the bid is returned to the bidder. The envelope must be stamped and initialled in like manner and must be retained for record purposes.

23.4 Amendments before the closing date

23.4.1 The Municipality is entitled to amend any bid condition, validity period, specification or plan, or extend the closing date of such a bid or quotation before the closing date, provided that such amendments or extensions are advertised or that all bidders to whom bid documents have been issued, are advised in writing per registered post or by fax or by e-mail of such amendments or of the extension clearly reflecting the new closing date and time. For this reason, employees and authorised service providers issuing bids shall keep a record of the names, addresses and contact numbers of the persons or enterprises to whom bid documents have been issued. Bidders who obtained web bid documents should ensure that they confirm on the day or prior to the submission date, that there was no additional communication regarding extensions or changes to the original website placement.

23.5 Dealing with bids and quotations if the closing date thereof has been extended.

23.5.1 Where the closing date of a bid or quotation is extended, the notice which makes known such extensions shall also mention the bids or quotations already received, will be retained unopened in the bidding box and be duly considered after the expiry of the extended period, unless the bidder requests that such bid or quotation to be returned to the bidder or unless the bidder cancels it by submitting a later dated bid or quotation before the extended closing date.

23.6 No amendments after the closing date allowed.

23.6.1 The municipality is not entitled to amend any bid condition, specification or plan, after the closing date of the bid and before the acceptance of a bid or quotation has been notified.

23.6.2 No person may amend or tamper with any tenders, quotations, contracts or bids after their submission.

23.7 Cancellation of tender/s:

23.7.1 The Municipality may, before the award of a tender, cancel a tender

invitation if-

- (i) due to changed circumstances, there is no longer a need for the goods or services specified in the invitation;
- (ii) funds are no longer available to cover the total envisaged expenditure;
- (iii) no acceptable tender is received; or
- (iv) there is a material irregularity in the tender process.

23.7.2 The decision to cancel a tender invitation in terms of sub-clause 23.7.1 must be published in the same manner in which the original tender invitation was advertised.

24. NEGOTIATIONS WITH PREFERRED BIDDERS PRIOR TO AWARD

24.1 The Accounting Officer may negotiate the final terms of a contract with bidders identified through a competitive bidding process as preferred bidders, provided that such negotiation-

- (a) does not allow any preferred bidder a second or unfair opportunity;
- (b) is not to the detriment of any other bidder;
- (c) does not lead to a higher price than the bid as submitted; and
- (d) does not lead to a lower price in respect of sale of land / goods.

- 24.2 Minutes of such negotiations must be kept for record purposes and as far as practical be made part of the final contract.
- 24.3 No unauthorised communication with bidders and prospective providers.
- (a) Where bids and quotations have been submitted to the municipality, a bidder may not communicate with any councillor, official, or authorised service provider on any matter regarding his bid, quotation or offer other than a notice of withdrawal.
 - (b) No municipal personnel may communicate with a bidder or any other party who has an interest in a bid, during the period between the closing date for the receipt of the bid or quotation (or date of receipt of an offer), and the date of notification of the successful bidder of acceptance of his bid, quotation or offer, except as provided for in paragraph (c) below. Every such case of unauthorised communication shall forthwith be reported to the Supply Chain Management Unit as well as the relevant chairperson of the Bid Adjudication Committee. A bid or quotation in respect of which unauthorised communication has occurred may be disqualified.
 - (c) The chairperson of the Bid Adjudication Committee, as determined in paragraph 29 and 24, and may authorise an employee or authorised service provider, in writing, to communicate with a bidder during the period mentioned in subsection (b) above for the purpose of-
 - i) explaining and verification of declarations made in the bid response;
 - ii) confirming technical particulars and the compliance thereof with specifications;
 - iii) clarifying delivery times/quantities;
 - iv) extending the validity period of a bid;
 - v) clarifying any other commercial aspect.
 - (d) In all cases where authority has been granted to communicate with bidders in terms of paragraph (c) above, it should be clearly stated in the submission to the Bid Adjudication Committee the nature of the communication as well as by whom such authority to communicate has been granted.

24.4 Market related prices:

- 24.4.1 If the price offered by a tenderer scoring the highest points is not market related, the organ of state may not award the contract to that tenderer;

24.4.2 The organs of state may negotiate a market-related price with the tenderer scoring the highest points or cancel the tender;

24.4.3 If the tenderer does not agree to a market-related price, negotiate a market-related price with the tenderer scoring the second highest points or cancel the tender;

24.4.4 If the tenderer scoring the second highest points does not agree to a market-related price, negotiate a market-related price with the tenderer scoring the third highest points or cancel the tender.

24.4.5 If a market-related price is not agreed as envisaged in paragraph 24.4.2 to 24.4.4, the organ of state must cancel the tender.

24.5 Negotiations shall not be conducted-

- (a) to change the specification or details of the requirement, including tasks or responsibilities of the tenderer;
- (b) to materially alter the terms and conditions of contract stated in the tender document;
- (c) to obtain consent from both parties on all changes, subject to the prescribed SCM Procedures for amendments, after implementation as per General Conditions of contract for normal goods and services and/or the prescribed contracts in the CIDB construction sector initiated by BVM.
- (d) The bid specification compiled would govern above the terms of any contract or format thereof; if in contradiction with the contract provided by BVM or the supplier, including SLA's SDA's; Credit Applications provided by vendors etc.

24.6 An accounting officer must ensure that negotiations are undertaken in an ethical manner and in accordance with the government's procurement principles of value for money, economy, integrity, efficiency, transparency and fairness.

24.7 In terms of conducting a negotiation, all bidders invited to the negotiation must be treated equally and not to the detriment of any other bidder, and specifically:

- (a) Information must not be provided in a discriminatory manner so as not to confer advantage to one bidder over another.

- (b) Confidential information such as another tenderer's solution, any commercially confidential information and intellectual property of any tenderer must not be shared with another tenderer without their express agreement in writing; and
- (c) Information from bidders must not be shared to enhance the tender/proposal of another to improve the technical solution or merge two or more technical solutions into a single optimum solution.

25. TWO-STAGE BIDDING PROCESS

25.1 A two-stage bidding process is allowed for-

- (a) large complex projects;
- (b) projects where it may be undesirable to prepare complete detailed technical specifications; or
- (c) long term projects with a duration period exceeding three years, subject to section 33 of the Act.

25.2 In the first stage technical proposals on conceptual design or performance specifications should be invited, subject to technical as well as commercial clarifications and adjustments.

25.3 In the second stage, final technical proposals and priced bids should be invited.

25.4 A two envelope system differs from a two-stage

bidding process in that a technical proposal and the financial offer are submitted in separate envelopes at the same place and time. The financial offers will only be opened once the technical proposals have been evaluated and perceived as acceptable and/or potentially viable and a sustainable long-term solution (Subject to Section 33 of the MFMA), subject to MFMA, Section 120 on conditions for PPP's.

26. COMMITTEE SYSTEM FOR COMPETITIVE BIDS

26.1 A committee system for competitive bids is hereby established, consisting of the following committees for each procurement or cluster of procurements as the Accounting Officer may determine:

- a. Competitive bids system consisting of:
 - (i) Bid Specification Committee;
 - (ii) Bid Evaluation Committee; and
 - (iii) Adjudication Committee.

- b. The Accounting Officer appoints the members of each committee, taking into account section 117 of the Act;
- c. A neutral or independent observer, appointed by the Accounting Officer, must attend or oversee a committee when this is appropriate for ensuring fairness and promoting transparency.

26.2 The committee system must be consistent with-

- (a) paragraph 27, 28 and 29 of this Policy; and
- (b) any other applicable legislation.

26.3 The Accounting Officer may apply the committee system to formal written price quotations.

27. BID SPECIFICATION COMMITTEE

27.1 The appropriate Bid Specification Committee must compile the specifications for each procurement transaction of goods or services by the municipality.

27.2 Specifications-

- (a) must be drafted in an unbiased manner to allow all potential suppliers to offer their goods or services;
- (b) must take account of any accepted standards such as those issued by Standards South Africa, the International Standards Organisation, or an authority accredited or recognised by the South African National Accreditation System with which the equipment or material or workmanship should comply;
- (c) where possible, be described in terms of performance required rather than in terms of descriptive characteristics for design;
- (d) may not create trade barriers in contract requirements in the forms of specifications, plans, drawings, designs, testing and test methods, packaging, marking or labelling of conformity certification;
- (e) may not make reference to any particular trade mark, name, patent, design, type, specific origin or producer unless there is no other sufficiently precise or intelligible way of describing the characteristics of the work, in which case such reference must be accompanied by the word "equivalent";
- (f) must indicate each specific goal or functionality for which points may be awarded in terms of the points system set out in the Preferential Procurement Policy Framework Act, 2000, read with the Preferential Procurement Regulations of 2022 and the BVM PPPFA Policy, as amended; and

- (g) must be approved by the Director responsible for the function involved and the Senior Manager Supply Chain Management prior to publication of the invitation for bids in terms of paragraph 22 of this policy.
- 27.3 A Bid Specification Committee must be composed of one or more officials of the municipality, including, but not limited to:-
 - a) a delegated supply chain management practitioner;
 - b) the manager responsible for the function involved (budget holder), and/or other two additional members from the user department (where feasible and/or when functionality scoring applies)
 - c) when appropriate, include external specialist advisors.
- 27.4 No person, advisor or corporate entity involved with the bid specification committee, or director of such a corporate entity, may bid for any resulting contracts.

28. BID EVALUATION COMMITTEES

- 28.1 A Bid Evaluation Committee must-
 - (a) evaluate bids in accordance with-
 - (i) the specifications for a specific procurement;
 - (ii) the framework for the adjudication of bids as contained in the Preferential Procurement Policy of BVM; and
 - (iii) the points system set out in terms of paragraph 27 (2)(f).
 - (b) evaluate each bidder's ability to execute the contract;
 - (c) check in respect of the recommended bidder whether municipal rates and taxes and municipal service charges are not in arrears,
 - (d) submit to the Bid Adjudication Committee a report and recommendations regarding the award of the bid or any other related matter; and
- 28.2 A Bid Evaluation Committee must as far as possible be composed of-
 - (a) the budget holder and other officials from departments requiring the goods or services; and/or other two additional members from the user department (where feasible and/or when functionality scoring applies)
 - (b) at least one delegated supply chain management practitioner.

29. BID ADJUDICATION COMMITTEES

29.1 A Bid Adjudication Committee must-

- (a) consider the report and recommendations of the Bid Evaluation Committee; and
- (b) either-
 - (i) depending on its delegations, make a final award or a recommendation to the Accounting Officer to make the final award; or
 - (ii) make another recommendation to the Accounting Officer how to proceed with the relevant procurement.

29.2 A Bid Adjudication Committee must consist of at least four of the following officials—

- (a) the Chief Financial Officer, or if the Chief Financial Officer is not available, a manager in the budget and treasury office reporting directly to the Chief Financial Officer and designated by the Chief Financial Officer; and
- (b) the senior manager Supply Chain Management unit or if the manager Supply Chain Management unit is not available, at least one senior Supply Chain Management practitioner or delegate;
- (c) and one technical expert who are an official of the municipality;
- (d) if deemed necessary, a technical expert in the relevant field who is an official, if such an expert exists.

29.3 The Accounting Officer must appoint the CFO as Chairperson of the committee. If the Chairperson is absent from a meeting, the members of the committee who are present must elect one of them to preside at the meeting and will be documented in the minutes.

29.4 Neither a member of a Bid Evaluation Committee, nor an advisor or person assisting the evaluation committee, may be a member of a Bid Adjudication Committee.

29.5 a) If the Bid Adjudication Committee decides to award a bid other than the one recommended by the Bid Evaluation Committee, the Bid Adjudication Committee must prior to awarding the bid-

- (i) check in respect of the preferred bidder whether that bidder's municipal rates and taxes and municipal service charges are not in arrears, and;
- (ii) notify the Accounting Officer.

b) The Accounting Officer may,

- (i) after due consideration of the reasons for the deviation, ratify or reject the decision of the Bid Adjudication Committee referred to; and
 - (ii) if the decision of the Bid Adjudication Committee is rejected, refer the decision of the adjudication committee back to that committee for reconsideration.
- 29.6 The Accounting Officer may at any stage of a bidding process, refer any recommendation made by the evaluation committee or the adjudication committee back to that committee for reconsideration of the recommendation.
- 29.7 The Accounting Officer must comply with section 114 of the Act., within 10 working days .

30. PROCUREMENT OF BANKING SERVICES

30.1 A contract for banking services –

- (a) must be procured through competitive bids;
 - (b) must be consistent with section 7 or 85 of the Act; and
 - (c) may not be for a period of more than five years at a time.
- 30.2 The process for procuring a contract for banking services must commence at least nine months before the end of an existing contract.
- 30.3 The closure date for the submission of bids may not be less than 60 days from the date on which the advertisement is placed in a newspaper in terms of this policy, Paragraph 22(1). Bids must be restricted to banks registered in terms of the Banks Act, 1990 (Act No. 94 of 1990).

31. PROCUREMENT OF IT RELATED GOODS AND SERVICES

- 31.1 The Accounting Officer may request the State Information Technology Agency (SITA) to assist with the acquisition of IT related goods or services through a competitive bidding process.
- 31.2 Both parties may enter into a written agreement to regulate the services rendered by, and the payments to be made to, SITA.
- 31.3 The Accounting Officer may notify SITA together with a motivation of the IT needs if -
 - (a) the transaction value of IT related goods or services required in any financial year will exceed R50 million (VAT included); or

- (b) the transaction value of a contract to be procured whether for one or more years exceeds R50 million (VAT included).

31.4 If SITA comments on the submission and the municipality disagree with such comments, the comments and the reasons for rejecting or not following such comments may be submitted to the council, the National Treasury, the relevant provincial treasury and the Auditor General.

32. PROCUREMENT OF GOODS AND SERVICES UNDER CONTRACTS SECURED BY OTHER ORGANS OF STATE

32.1 The Accounting Officer may procure goods or services under a contract secured by another organ of state, but only if –

- (a) the contract has been secured by that other organ of state by means of a competitive bidding process applicable to that organ of state;
- (b) there is no reason to believe that such contract was not validly procured;
- (c) there are demonstrable discounts or benefits to do so; and
- (d) that other organ of state and the provider have consented to such procurement in writing.

32.2 Paragraph 32.1 (c) and (d) do not apply if-

- (a) a municipal entity procures goods or services through a contract secured by its parent municipality; or
- (b) a municipality procures goods or services through a contract secured by a municipal entity of which it is the parent municipality.

33. PROCUREMENT OF GOODS NECESSITATING SPECIAL SAFETY ARRANGEMENTS

33.1 The acquisition and storage of goods in bulk (other than water) which necessitate special safety arrangements, including gasses and fuel, should be avoided wherever possible.

33.2 Where the storage of goods in bulk is justified, such justification must be based on sound reasons, including the total cost of ownership, cost advantages and environmental impact and must be approved by the Accounting Officer.

34. PROUDLY SA CAMPAIGN AND LOCAL CONTENT

- (1) The municipality supports the Proudly SA Campaign to the extent that, all things being equal, preference is given to procuring local goods and services.

35. APPOINTMENT OF CONSULTANTS

34.1 A supply chain management policy may allow the accounting officer to procure consulting services provided that any Treasury guidelines in respect of consulting services are taken into account when such procurement is made. (Refer to the Cost Containment Regulations of NT regarding appointment of consultants).

35.2 Consultancy services must be procured through competitive bids if -

- (a) the value of the contract exceeds R300 000 (VAT included); or
- (b) the duration period of the contract exceeds one year.

35.3 In addition to any requirements prescribed by this policy for competitive bids, bidders must furnish particulars of-

- (a) all consultancy services provided to an organ of state in the last five years; and
- (b) any similar consultancy services provided to an organ of state in the last five years.

35.4 The Accounting Officer must ensure that copyright in any document produced, and the patent rights or ownership in any plant, machinery, thing, system or process designed or devised, by a consultant in the course of the consultancy service is vested in the municipality. Therefore when contractual disputes arise due to intellectual property, this paragraph will enforce such measures to automatically be transferred to the municipality.

35.5 Due consideration must be given to the Cost Containment Regulations, when appointing consultants.

36. DEVIATION FROM, AND RATIFICATION OF MINOR BREACHES OF, PROCUREMENT PROCESSES

- (1) The Accounting Officer may –
 - (a) Dispense with the official procurement processes established by this Policy and procure any required goods or services through

any convenient process, which may include direct negotiations, but only;

- (i) In an emergency;
- (ii) If such goods or services are produced or available from a single provider only;

- iv) For the acquisition of special works of art or historical objects where specifications are difficult to compile;
- v) Acquisition of animals for zoos and/or nature and game reserves; or
- vi) In any other exceptional case where it is impractical or impossible to follow the official procurement processes; and

(b) Ratify any minor breaches of the procurement processes by an official or committee acting in terms of delegated powers or duties, which are purely of a technical nature.

(c) In any other exceptional case where it is impractical or impossible to follow the official procurement processes including, but not limited to:

- (i) ad-hoc repairs/maintenance to plant and equipment where it is not possible to ascertain the nature or extent of the work required in order to call for bids;
- (ii) the acquisition of services of attorneys and advocates;
- (iii) the acquisition of accommodation, car rental and air travel for official purposes, subject thereto that the acquisition of such services be dealt with in terms of the applicable council policy. Subject to existing contractual agreements with BVM and compliance to the Travel and Substance Policy of BVM.
- (iv) the use of couriers for official documents/parcels.
- (v) the appointment of sheriffs of the court for the issuing of judicial summons, judgements and warrants.
- (vi) oil and fuel
- (vii) The appointment of medical examiners or related fields
- (viii) Giving effect to capacitation of certain professionals as determined by the accounting officer and be compliant with certain sectors for development and exposure to relevant changes in various sectors in Public Administration.
- (ix) The appointment of Recruitment consultants for senior official positions

(2) The Accounting Officer must record the reasons for any deviations in terms of this policy and report them to the next ordinary meeting, of which

the agenda makes provision for Deviations on the council item and include it as a note to the annual financial statements, making provision for acceptable , fluctuations for estimated bill of quantities, especially but not limited to; contracts which are tariff based and quantities are procured on a as and when basis. These fluctuations get addressed in the Quarterly SCM Implementation report, which serves before council.

- (3) Sub-paragraph (2) does not apply to the procurement of goods and services contemplated in Section 110(2) and 110(3) of the MFMA.

37. UNSOLICITED BIDS

- 37.1 In accordance with section 113 of the Act there is no obligation to consider unsolicited bids received outside a normal bidding process.
- 37.2 The Accounting Officer may decide in terms of section 113(2) of the Act to consider an unsolicited bid, only if -
- (a) the product or service offered in terms of the bid is a demonstrably or proven unique innovative concept;
 - (b) the product or service will be exceptionally beneficial to or have exceptional cost advantages;
 - (c) the person who made the bid is the sole provider of the product or service; and
 - (d) the reasons for not going through the normal bidding processes are found to be sound by the Accounting Officer.
- 37.3 If the Accounting Officer decides to consider an unsolicited bid that complies with paragraph 37.2 of this policy, the decision must be made public in accordance with section 21A of the Municipal Systems Act, together with-
- (a) reasons as to why the bid should not be open to other competitors and maybe considered to test the feasibility of such service model with clauses making provision to review such unsolicited bid on a regular basis for extension of the contract, (subject to Section 120; 116(3) and Section 33 of the MFMA); and reserves BVM the right to cancellation with reasonable notice.
 - (b) an explanation of the potential benefits if the unsolicited bid were accepted; and
 - (c) an invitation to the public or other potential suppliers to submit their comments within 30 days of the notice.
- 37.4 The Accounting Officer must submit all written comments received pursuant to paragraph 37.3, including any responses from the

- unsolicited bidder to the National Treasury and the relevant provincial treasury for comment.
- 37.5 The adjudication committee must consider the unsolicited bid and may award the bid or make a recommendation to the Accounting Officer, depending on its delegations.
- 37.6 A meeting of the adjudication committee to consider an unsolicited bid must be open to the public.
- 37.7 When considering the matter, the adjudication committee must take into account -
- (a) any comments submitted by the public; and
 - (b) any written comments and recommendations of the National Treasury or the relevant provincial treasury.
- 37.8 If any recommendations of the National Treasury or provincial treasury are rejected or not followed, the Accounting Officer must submit to the Auditor General, the relevant provincial treasury and the National Treasury the reasons for rejecting or not following those recommendations.
- 37.9 Such submission must be made within seven days after the decision on the award of the unsolicited bid is taken, but no contract committing the municipality to the bid may be entered into or signed within 30 days of the submission.

38. COMBATING OF ABUSE OF SUPPLY CHAIN MANAGEMENT SYSTEM

38.1 The Accounting Officer must and is hereby enabled to—

- (a) take all reasonable steps to prevent abuse of the Supply Chain Management system;
- (b) investigate any allegations against an official or other role player of fraud, corruption, favouritism, unfair or irregular practices or failure to comply with this Policy, and when justified—
 - (i) take appropriate steps against such official or other role player; or
 - (ii) report any alleged criminal conduct to the South African Police Service;
- (c) check the National Treasury's database prior to awarding any contract to ensure that no recommended bidder, or any of its directors, is listed as a person prohibited from doing business with the public sector;
- (d) reject any bid from a bidder-

- (i) if any municipal rates and taxes or municipal service charges owed by that bidder or any of its directors to the municipality or to any other municipality or municipal entity, are in arrears for more than three months; or
 - (ii) who during the last five years has failed to perform satisfactorily on a previous contract with the municipality or any other organ of state after written notice was given to that bidder that performance was unsatisfactory.
- (e) reject a recommendation for the award of a contract if the recommended bidder, or any of its directors, has committed a corrupt or fraudulent act in competing for the particular contract;
- (f) cancel a contract awarded to a person if -
 - (i) the person committed any corrupt or fraudulent act during the bidding process or the execution of the contract; or
 - (ii) an official or other role player committed any corrupt or fraudulent act during the bidding process or the execution of the contract that benefited that person; and
- (g) reject the bid of any bidder if that bidder or any of its directors-
 - (i) has abused the Supply Chain Management system of the municipality or has committed any improper conduct in relation to such system;
 - (ii) has been convicted for fraud or corruption during the past five years;
 - (iii) has wilfully neglected, reneged on or failed to comply with any government, municipal or other public sector contract during the past five years; or
 - (iv) has been listed in the Register for Tender Defaulters in terms of section 29 of the Prevention and Combating of Corrupt Activities Act (Act No 12 of 2004).

38.2 The Accounting Officer must inform the National Treasury and relevant provincial treasury in writing of any actions taken in terms of subparagraphs 38.1 (b)(ii), (e) or (f) of this policy.

PART 3: LOGISTICS, CONTRACT, DISPOSAL, RISK AND PERFORMANCE MANAGEMENT

39. LOGISTICS MANAGEMENT

Logistics management must provide for an effective system in order to provide for the setting of inventory levels, placing of orders, receiving and distribution of goods, stores and warehouse management, expediting orders, transport

management, vendor performance, and maintenance and contract administration.

40. DISPOSAL MANAGEMENT

40.1 Subject to the provisions of the Municipal Asset Transfer Regulations:

- (a) moveable assets may be sold either by way of written price quotations, a competitive bidding process, auction or at market related prices, whichever is the most advantageous to the municipality;
- (b) immovable property may be sold only at market related prices except when the public interest or the plight of the poor demands otherwise;
- (c) in the case of the free disposal of computer equipment, the provincial department of education must first be approached to indicate within 30 days whether any of the local schools are interested in the equipment;
- (d) in the case of fire arms, the National Conventional Arms Control Committee must approve any disposal of firearms.
- (e) where assets are traded in for other assets, the highest possible trade in price is negotiated.

40.2 The criteria for the disposal or letting of assets, including unserviceable, redundant or obsolete assets, subject to sections 14 and 90 of the Act, are as follows:

- (a) A municipality may not transfer ownership as a result of sale or other transaction or otherwise permanently dispose of a capital asset needed to provide the minimum level of basic municipal services.
- (b) A municipality may transfer ownership or otherwise dispose of capital asset other than one contemplated in subparagraph 40.1, but only after the municipal council, in a meeting open to the public-
 - (a) has decided on reasonable grounds that the asset is not needed to provide the minimum level of basic municipal services; and
 - (b) has considered the fair market value of the asset and the economic and community value to be received in exchange for the asset.

40.3 Immovable property may only be let at market related rates, except when the public interest or the plight of the poor demands otherwise and provided that all charges, rates, tariffs, scales of fees or other charges relating to the letting of immoveable property are annually reviewed.

40.4 Assets may be disposed of by –

- (i) Transferring the asset to another organ of state in terms of a provision of the Act enabling the transfer of assets;
- (ii) Transferring the asset to another organ of state at market related value or, when appropriate, free of charge;
- (iii) Selling the asset; or
- (iv) Destroying the asset.

41. RISK MANAGEMENT

41.1 The Accounting Officer has established and implemented an effective system of risk management for the identification, consideration and avoidance of potential risks in the Supply Chain Management system.

41.2 Risk management must include –

- (a) The early and systematic identification of risks on a case-by-case basis;
- (b) The allocation and acceptance of risks to the party best suited to manage such risks;
- (c) Acceptance of the cost of the risk where the cost of transferring the risk is greater than that of retaining it;
- (d) The management of risks in a pro-active manner and the provision of adequate cover for residual risks; and
- (e) The assignment of relative risks to the contracting parties through clear and unambiguous contract documentation.

42. PERFORMANCE MANAGEMENT

42.1 The Accounting Officer must establish and implement an internal monitoring system in order to determine, on the basis of a retrospective analysis, whether the authorised Supply Chain Management processes were followed and whether the objectives of this Policy were achieved.

42.2 The quarterly report and annual report on the implementation of this policy, the monitoring of the service delivery and budget implementation

plan (SDBIP) and the Annual Report may be used as tools to perform a retrospective analysis of Supply Chain Management processes.

42.3 Payment Terms for Performance by Breede Vally Municipality:

Payment of invoices will be made within 30 days of receiving the relevant invoice or/and statement, unless otherwise prescribed for certain categories of expenditure or specific contractual requirements in accordance with any other applicable policies of Breede Valley Municipality.

More frequent payment to suppliers is not a right in terms of this policy. A supplier may submit a fully motivated application in this regard to the Chief Financial Officer or delegated official within the Expenditure Department or his/her delegated authority for consideration.

Exempted Micro Enterprises, as defined in the Broad-Based Black Economic Empowerment Act, 2003, (Act 53 of 2003), may request for more frequent payments at the sole discretion of the Chief Financial Officer or his/her delegated authority.

Notwithstanding anything contained above, the Breede Valley Municipality shall not be liable for payment of any invoice that pre-dates the date of delivery of any goods or services, or the date of certification for construction works.

42.4. Performance Terms for Suppliers/Consultants:

Performance terms for suppliers/consultants will be grounded in the specifications of such approved bid or formal quotation. From a certain threshold (guided with the standard operating procedure within SCM) the monthly compliance to Section 116 (2) of the MFMA of 2003, will be in compliance to monthly monitoring of Contracts. Lower value contracts which cannot counter the potential claim for damages from BVM, will not be addressed via action of court, since the risk of performance is more than the process to claim damages in a high court within South Africa.

PART 4: OTHER MATTERS

43. PROHIBITION ON AWARDS TO PERSONS WHOSE TAX MATTERS ARE NOT IN ORDER

- 43.1 No award above R30 000.00 may be made in terms of this policy to a person whose tax matters have not been declared by South African Revenue Service to be in order.
- 43.2 Before making an award to a person the Accounting Officer must first check with SARS whether that person's tax matters are in order.

- 43.3 If SARS does not respond within 7 days such person's tax matters may for purposes of subparagraph (1) be presumed to be in order.
- 43.4 It is the supplier's responsibility to provide the municipality with a valid and original tax number and pin code to prove that their tax matters are in order.

44. PROHIBITION ON AWARDS TO PERSONS IN THE SERVICE OF THE STATE

- 44.1 Irrespective of the procurement process followed, no award may be made to a person in terms of this Policy –
- (a) Who is in the service of the state;
 - (b) If that person is not a natural person, of which any director, manager, principal shareholder or stakeholder is a person in the service of the state; or
 - (c) A person who is an advisor or consultant contracted with the municipality with the purpose of assisting the municipality with the defining of requirements, drafting of specifications or the evaluation of the bids.
- 44.2 Persons and business must declare their interest as stated in this policy when completing their supplier database application forms and bid documents. Failure to do so may lead to disqualification and/or restriction from the municipal or National Treasury's database for up to 10 years.
- 44.3 The municipality may utilise mechanisms at its disposal to determine whether a person is in the service of the state.

45. AWARDS TO CLOSE FAMILY MEMBERS OF PERSONS IN THE SERVICE OF THE STATE

- 45.1 The Accounting Officer must ensure that the notes to the annual financial statements disclose particulars of any award of more than R2 000.00 to a person who is a spouse, child or parent of a person in the service of the state, or has been in the service of the state in the previous twelve months, including –
- (a) The name of that person;
 - (b) The capacity in which that person is in the service of the state; and
 - (c) The amount of the award.

46. ETHICAL STANDARDS

46.1 A code of ethical standards as set out in the “National Treasury’s code of conduct for Supply Chain Management practitioners and other role players involved in Supply Chain Management”, attached hereto as Annexure A, is hereby established for officials and other role players in the Supply Chain Management system of the municipality in order to promote –

- (a) mutual trust and respect; and
- (b) an environment where business can be conducted with integrity and in a fair and reasonable manner.

46.2 An official or other role player involved in the implementation of the Supply Chain Management policy –

- a) must treat all providers and potential providers equitably;
- b) may not use his or her position for private gain or to improperly benefit another person;
- c) may not accept any reward, gift, favour, hospitality or other benefit directly or indirectly, including to any close family member, partner or associate of that person, of a value more than R350;
- d) notwithstanding subparagraph (2)(c), must declare to the Accounting Officer details of any reward, gift, favour, hospitality or other benefit promised, offered or granted to that person or to any close family member, partner or associate of that person;
- e) must declare to the Accounting Officer details of any private or business interest which that person, or any close family member, partner or associate, may have in any proposed procurement or disposal process of, or in any award of a contract by, the Municipality;
- f) must immediately withdraw from participating in any manner whatsoever in a procurement or disposal process or in the award of a contract in which that person, or any close family member, partner or associate, has any private or business interest;
- g) must be scrupulous in his or her use of property belonging to the municipality;
- h) must assist the Accounting Officer in combating fraud, corruption, favouritism and unfair and irregular practices in the Supply Chain Management system; and
- i) must report to the Accounting Officer any alleged irregular conduct in the Supply Chain Management system which that person may become aware of, including –

- i) any alleged fraud, corruption, favouritism or unfair conduct;
- ii) any alleged contravention of paragraph 47(1) of this policy;
or
- iii) any alleged breach of this code of ethical standards.

46.3 Declarations in terms of subparagraphs (2)(d) and (e) -

- a) must be recorded in a register which the Accounting Officer must keep for this purpose;
- b) by the Accounting Officer must be made to the mayor of the municipality who must ensure that such declarations are recorded in the register.

46.4 The National Treasury's code of conduct and Schedule 2 of the Systems Act must be adhered to by supply chain management practitioners and other role players involved in supply chain management.

46.5 A breach of the code of ethics must be dealt with as follows:

- (a) in the case of an employee, in terms of the disciplinary procedures of the municipality envisaged in section 67(1)(h) and schedule 2 of the Municipal Systems Act;
- (b) in the case a councillor, in terms of Schedule 1 of the Systems Act;
- (c) in the case a role player who is not an employee, through other appropriate means in recognition of the severity of the breach.
- (d) In all cases, financial misconduct must be dealt with in terms of chapter 15 of the Act.

47. INDUCEMENTS, REWARDS, GIFTS AND FAVOURS TO MUNICIPALITIES (OR MUNICIPAL ENTITIES), OFFICIALS AND OTHER ROLE PLAYERS

47.1 No person who is a provider or prospective provider of goods or services, or a recipient or prospective recipient of goods disposed or to be disposed of may either directly or through a representative or intermediary promise, offer or grant –

- (a) any inducement or reward to the municipality for or in connection with the award of a contract; or
- (b) any reward, gift, favour or hospitality to-
 - (i) any official; or

- (ii) any other role player involved in the implementation of the Supply Chain Management policy.

47.2 The Accounting Officer must promptly report any alleged contravention of paragraph 47.1 to the National Treasury for considering whether the offending person, and any representative or intermediary through which such person is alleged to have acted, should be listed in the National Treasury's database of persons prohibited from doing business with the public sector.

47.3 Paragraph 47.1 does not apply to gifts less than R350.00 in value.

48. SPONSORSHIPS

The Accounting Officer must promptly disclose to the National Treasury and the relevant provincial treasury any sponsorship promised, offered or granted, whether directly or through a representative or intermediary, by any person who is-

- (a) a provider or prospective provider of goods or services; or
- (b) a recipient or prospective recipient of goods disposed or to be disposed.

49. OBJECTIONS AND COMPLAINTS

Persons aggrieved by decisions or actions taken in the implementation of this Supply Chain Management system, may lodge within 14 days of the decision or action, a written objection or complaint against the decision or action.

50. RESOLUTION OF DISPUTES, OBJECTIONS, COMPLAINTS AND QUERIES

50.1 The Accounting Officer must appoint an independent and impartial person, not directly involved in the Supply Chain Management processes –

- (a) to assist in the resolution of disputes between the municipality and other persons regarding-
 - (i) any decisions or actions taken in the implementation of the Supply Chain Management system; or
 - (ii) any matter arising from a contract awarded in the course of the Supply Chain Management system; or
- (b) to deal with objections, complaints or queries regarding any such decisions or actions or any matters arising from such contract.

- 50.2 A parent municipality and a municipal entity under its sole or shared control may for purposes of sub paragraph (1) appoint the same person.
- 50.3 The accounting officer, or another official designated by the accounting officer, is responsible for assisting the appointed person to perform his or her functions effectively.
- 50.4 The person appointed must—
- (a) strive to resolve promptly all disputes, objections, complaints or queries received; and
 - (b) submit monthly reports to the accounting officer on all disputes, objections, complaints or queries received, attended to or resolved.
- 50.5 A dispute, objection, complaint or query may be referred to the relevant provincial treasury if—
- (a) the dispute, objection, complaint or query is not resolved within 60 days; or
 - (b) no response is received from the municipality or municipal entity within 60 days.
- 50.6 If the provincial treasury does not or cannot resolve the matter, the dispute, objection, complaint or query may be referred to the National Treasury for resolution.
- 50.7 This regulation must not be read as affecting a person's rights to approach a court at any time.

50.12 RIGHT OF APPEAL

50.12.1 In terms of Section 62 of the Municipal Systems Act (Act 32 of 2000 as amended), a person whose rights are affected by a decision taken by the municipality, in terms of a delegated authority, in the implementation of its Supply Chain Management system, may appeal against that decision by giving written notice of the appeal and reasons to the Municipal Manager within 21 days of the date of receipt of the notification of the decision.

50.12.2 Bid documents must state that any appeal in terms of this policy must be submitted to the Municipal Manager, and must contain the following:

- (a) reasons and/or grounds for the appeal;
- (b) the way in which the appellants rights have been affected; and

(c) the remedy sought by the appellant.

50.12.3 The Municipal manager shall establish an appropriate appeal authority in terms of section 62 of the Systems Act, to consider appeals received in terms of paragraph 50.12.2 above.

50.12.4 The appeal authority must consider the appeal, and confirm, vary or revoke the decision, but no such variation or revocation of a decision may detract from any rights that may have accrued as a result of the decision.

50.12.5 An appeal authority must commence within 6 weeks and decide the appeal within a reasonable period.

50.12.6 The provisions of this section do not detract from any appropriate appeal procedure provided for in any other applicable law.

51. CONTRACTS PROVIDING FOR COMPENSATION BASED ON TURNOVER

If a service provider acts on behalf of a municipality to provide any service or act as a collector of fees, service charges or taxes and the compensation payable to the service provider is fixed as an agreed percentage of turnover for the service or the amount collected, the contract between the service provider and the municipality must stipulate-

- (a) a cap on the compensation payable to the service provider; and
- (b) that such compensation must be performance based.

52. SHORT TITLE AND COMMENCEMENT

This part of the policy is called the Supply Chain Management (SCM) policy for goods and services of the Breede Valley Municipality.

This policy will come into effect on 1 July 2025 and will be reviewed at least annually by way of a Council resolution.

POLICY SECTION:	SUPPLY CHAIN MANAGEMENT				
CURRENT UPDATE	May 2025	PREVIOUS REVIEW:	February 2025	PREVIOUS REVIEW:	January 2024



BREED VALLEY

MUNICIPALITY • MUNISIPALITEIT • UMASIPALA

**PART B BREED VALLEY
MUNICIPALITY
CONTRACT MANAGEMENT
FRAMEWORK**

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1. PRE-AMBLE

All transactions undertaken by the Breede Valley Municipality involves a contract whether explicitly agreed in writing or implicitly implied through actions.

Properly managed contracts by all stakeholders involved, can ensure that services are delivered within specifications as set and agreed by all during the SCM specifications phase and at the agreed cost, (Inclusive of escalation paragraphs in contracts) time period and qualities of the goods and services procured.

All contracts must be managed throughout the SCM Contract Life Cycle, based on the level of management control appropriate for the classification of that contract.

Hence, good contract management by all stakeholders involved is essential for good financial management and will contribute greatly to the effectiveness and efficiency of service delivery. In effect it would give strategic direction to all directorates following a centralised strategy of contract management. This policy must be read in coincidence with the SCM Policy of the Breede Valley Municipality.

This Policy Framework is applicable to Breede Valley Municipality, for contracts that are above R300 000,00 (VAT Incl.), however does not prevent the accounting officer to measure risks from a lower value/threshold in terms of the SCM Standard Operating Procedures.

This Policy Framework is not applicable to Breede Valley Municipality, for contracts that are Human Resource -; other organs of state and fix property contracts in nature that did not went through a SCM process. Contracts initiated within the scope of Section 110(2) will be excluded from the SCM Policy.

2. DEFINITIONS:

In this Policy, unless the context indicates otherwise-

Accounting Officer (in relation to a municipality)	Means the municipal official referred to in section 60 of the MFMA (2003); and include a person acting as the Accounting Officer.
Act or MFMA	Means the Local Government: Municipal Finance Management Act, 2003 (Act No. 56 of 2003);
Circular 62	Means communication from National Treasury by means of a Circular to enhance compliance and accountability to SCM Regulations and the MFMA of 2003.
Construction Industry Development Board	Means the Construction Industry Development Board (CIDB), a national body established by an Act of Parliament (Act 38 of 2000) to oversee the

(CIDB):	sustainability and growth of construction enterprises across the country.
Contract	Means the agreement that results from the acceptance of a bid by the Municipality (mutual agreement/consensus)
Contract Alteration	Means changing technical writing or any input errors to the agreement of the contract without changing the scope of contract.
Contract Amendment	Means changing the scope, nature, duration, purpose or objective of the agreement or contract (In context of Circular 62 and section 116 (3) of the MFMA).
Contract Administrator	Means the official/s within a specific department, responsible for all day to day administrative and management activities (including performance management and dispute resolution) during the life cycle of the contract (with delegated powers received per different municipal director to perform this function).
Contract Management	Means the holistic term of all role players involved in an agreement (SLA/SDA) or contract and include the; Contract Management Practitioner, Contract Owner, Contract Manager, Contract Administrator and supplier.
Contract Management Practitioner	Means the SCM official responsible for monitoring, co-ordinating, regulating and reporting on all contract related activities as set out in Section 116 of the MFMA.
Contract Manager	Means the deputy director, senior manager or manager, as the case may be, that is ultimately accountable for all activities during the life cycle of the contract. The Contract Manager can also be seen as the Budget holder or user department.
Contract Owner	Appointment according to sect 56 of the Systems Act (Municipal Director)
Delegation (in relation to a duty)	Includes an instruction or request to perform or to assist in performing the duty.
Force Majure	Is the expression used to denote irresistible superior force which might cause damage or prevent the execution of an obligation, therefore suppliers is not liable for damages caused by force majeure or for failure to carry out a contract if prevented (Term and conditions in this regard will be determined by every individual contract/s).
Official (In relation to a municipality)	Means: <ul style="list-style-type: none"> • an employee of a municipality; • a person seconded to a municipality to work as a

	member of the staff of the municipality; or <ul style="list-style-type: none"> • a person contracted by a municipality to work as a member of the staff of the municipality otherwise than as an employee.
Users	Means all officials as set out in the organogram of the Breede Valley Municipality involved with contracts.
User Department	Refers to the official/s responsible within the relevant department of a directorate, as set out in the organogram of the Breede Valley Municipality involved with contracts.

3.ABREVIATIONS:

BEE	Black Economic Empowerment
B-BBEE	Broad-Based Black Economic Empowerment
GCC	means General Conditions of contract.
MSA	means Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000).
NT	means National Treasury established by section 5 of the Public Finance Management Act.
SCC	means Special Conditions of Contract.
SCM	means Supply Chain Management
SDA	means Service Delivery Agreement.
SLA	means Service Level Agreement.

4. OBJECTIVES:

4.1 To give effect to Section 217 of the Constitution of South Africa (1996) that stipulate:

4.1.1 When an organ of state in the National, Provincial or Local sphere of government, or any other institution identified in national legislation, contracts for goods or services, it must do so in accordance with a system which is:

- 4.1.1.1 equitable
- 4.1.1.2 transparent
- 4.1.1.3 competitive
- 4.1.1.4 cost-effective and
- 4.1.1.5 fair

- 4.2 The effective and efficient control of contracts procured through the SCM system ensuring:
 - 4.2.1 proper recording and enforcement of contracts throughout the contract life cycle (specifications to contract reviews);
 - 4.2.2 support to the demand management framework as set out in Circular 62 of National Treasury (August 2012), optimizing proper planning, resulting in effective service delivery;
 - 4.2.3 management of Contract Performance;
 - 4.2.4 compliance with the regulatory framework;
 - 4.2.5 to assist officials in understanding their legal and managerial responsibilities with regards to contract management;
 - 4.2.6 the optimization of efficient and sustainable financial wellbeing of the municipality, resulting in lower cost drivers, and
 - 4.2.7 the continuous development of effective Management Information systems, resulting in strategic support and risk prevention.
 - 4.2.8 the continuous development and capacitation of staff by the relevant municipal directors, ensuring effective contract management principles.
- 4.3 To ensure that no contract procurement of goods and services (excluding land sales or rentals of Breede Valley Municipal Assets, which are managed by Property Management Services) takes place outside of the SCM System.
5. STATUTORY AND REGULATORY FRAMEWORK FOR MANAGING CONTRACTS
 - 5.1 Application and Framework of the Contract Management Framework
 - 5.1.1 All officials and other role players in the Supply Chain Management system of the Breede Valley Municipality must implement this Policy in a way that gives effect to:
 - 5.1.1.1 Section 217 of the Constitution;
 - 5.1.1.2 Section 116 of the MFMA;
 - 5.1.1.3 Section 33 of the MFMA;
 - 5.1.1.4 SCM Policy;
 - 5.1.1.5 SCM Regulations as amended on 14 December 2023
 - 5.1.1.6 PPPFA Regulations as amended in 2022
 - 5.1.1.7 Section 110(2) of the MFMA

- 5.1.1.8 any other legislation pertaining to SCM.
 - 5.1.2 This Policy applies when the Municipality:
 - 5.1.2.1 procures goods or services;
 - 5.1.2.2 disposes of goods no longer needed; and
 - 5.1.2.3 selects service providers and suppliers to provide assistance in the provision of municipal services including circumstances where Chapter 8 of the Municipal Systems Act applies.
- 5.2 Adoption, Amendment and Implementation of the Contract Management Framework
 - 5.2.1 The Accounting Officer must:
 - 5.2.1.1 at least annually review the implementation of this Policy; and
 - 5.2.1.2 when the Accounting Officer considers it necessary, submit proposals for the amendment of this Policy to Council.
 - 5.2.1.3 in terms of section 62(1) (f) (iv) of the Act, take all reasonable steps to ensure that the Contract Management Framework is implemented as part of the SCM System in alignment with Section 115 of the Act.
- 5.3 Conditions of Contract
 - 5.3.1 A contract or agreement procured through the Supply Chain Management System of the Municipality must (Refer to Section 116(1) of the MFMA, 2003):
 - 5.3.1.1 be in writing (Section 116(1)(a) of the MFMA);
 - 5.3.1.2 stipulate the terms and conditions of the contract or agreement, which must provide for:
 - 5.3.1.2.1 the termination of the contract or agreement in the case of non- or underperformance;
 - 5.3.1.2.2 dispute resolution mechanisms to settle disputes between the parties;
 - 5.3.1.2.3 a periodic review of the contract or agreement once every three years in the case of a contract or agreement for longer than three years; and

5.3.1.2.4 any other matters that may be prescribed.
(Section 116(1)(b) of the MFMA);

5.4 Administrative Capacity

5.4.1 The relevant Director (Contract Owner), with delegated powers from the Municipal Manager, must establish capacity in his/her directorate to assist the Accounting Officer in carrying out the duties set out in section 116(2)(c) of the MFMA.

5.5 Management of Contracts

5.5.1 The Accounting Officer and delegated officials must take all reasonable steps to:

5.5.1.1 ensure that a contract or agreement procured through the supply chain management policy of the municipality is properly enforced (Section 116(2) of the MFMA);

5.5.1.2 monitor on a monthly basis the performance of the contractor under the contract or agreement.

5.5.1.3 administer the contract with the necessary competencies and delegations, ensuring effective management of contracts.

5.5.2 The Contract Manager must ensure that Contract Administrators submit suppliers' performance reports to the Contract Management Practitioner shortly after the end of each month.

5.5.3 The Contract Management Practitioner submits a consolidated report to the relevant Director and Contract Manager shortly after the end of each month for purposes of Section 116 (2)(b) of the Act.

5.5.4 The Contract Management Practitioner submits a consolidated report on the performance of contracts or agreements for purposes of Section 116 (2) (d), to the Senior Supply Chain Manager and the Accounting Officer shortly after the end of each quarter.

5.6 Amendment of Contracts

5.6.1 A contract or agreement procured through the supply chain management policy of the municipality may be amended by the parties, in exceptional circumstances in order to mitigate abuse, in perception after the fact to prevent financial inefficiencies and influencing financial sustainability.

- 5.6.2 In terms of Section 116(3) of the MFMA, (56 of 2003), amendments (in compliance with SCM procedures), may only be made after:
- 5.6.2.1 the reasons for the proposed amendment have been tabled in the council; and
 - 5.6.2.2 the local community has been given reasonable notice of the intention to amend the contract or agreement; and
 - 5.6.2.3 has been invited to submit representations to the municipality.
- 5.6.3 Amendments of contracts where the expansion or variation is not more than (NT Circular 62):
- 5.6.3.1 20% (construction related goods, services and/or infrastructure projects), and
 - 5.6.3.2 15% (all other goods and/or services) of the original value of the contract, must be submitted directly to the Contract Management Office for approval and further reference to the SCM committee system for approval.
- 5.6.4 Amendments of contracts where the expansion or variation is more than the threshold prescribed by National Treasury (Circular 62), must be dealt with in terms of the provisions of section 116(3) of the MFMA, and are exempt from the Circular 62 process.
- 5.6.5 Amendments to the contract, without influencing the value or term of the contract, within the scope of the original terms and conditions, may be altered, provided that both parties have consensus on the amendment and the contract amendment is in writing and signed by both parties.
- 5.6.6 No agreement to amend or vary a contract shall be valid and of any force unless such agreement to amend or vary is entered into in writing and signed by the contracting parties.
- 5.6.7 When an amendment has a budgetary implication for a term longer than 3 (three) years, section 33 of the MFMA will apply to this amendment (Section 116 (3) of the MFMA will be followed with section 33, when amending an existing contract for longer than 3 years). It remains the responsibility of the user department to give effect to section 33, following due process, as stipulated in Section 33 of the MFMA. The SCM Contract Management Practitioner will support the relevant user department in order to ensure that compliance to all SCM legislation is done.

5.6.8 All amendments (Circular 62 and Section 116(3)) that are greater than R300 0000.00 may go to Bid Adjudication Committee to be noted.

5.6.9 The Council delegate the power to approve amendment/s –

5.6.9.1 above R10 million (VAT included) to the Accounting Officer only;

5.6.9.2 above R300 000.00 (VAT included), but not exceeding R10 million (VAT included), to Contract Owner (Director) and

5.6.9.3 not exceeding R300 000.00 (VAT Included) to the Senior Manager Supply Chain Management Unit.

6. MAINTENANCE AND CONTRACT ADMINISTRATION

6.1 Contract administration includes all administrative duties associated with a contract once it is adjudicated and implemented.

6.2 No rights in terms of an awarded contract will accrue before the SCM appeal or objection period and/or appeal has been finalised, subject to the final decision made by the accounting officer.

6.3 The contract should be signed by all parties concerned (The relevant official should also ensure that the suppliers have the delegated powers to sign and amend the contractual agreement).

6.4 The contract will only be enforceable after all the signatures of the relevant parties are documented.

6.5 A signed service level agreement (if applicable) may be compiled and signed which will incorporate all the relevant sections of the tender documentation.

6.6 All once-off purchases shall have a specified end delivery date. If not indicated, for whatever reason, the default term will be the end of the Municipal financial year (30 June).

6.7 All contracts need to be allocated Contract role players prior contract engagements, which will be the responsibility of the relevant municipal director.

7. ROLES AND RESPONSIBILITIES OF OFFICIALS:

7.1 Contract Management Practitioner (SCM):

7.1.1 The Contract Management Practitioner is the SCM official responsible for system administration, status and SCM performance reporting on all contracts related activities.

- 7.1.2 For the purposes of **contract management** activities performed by the relevant role players, the Contract Management Practitioner will monitor and report on the following activities:
 - 7.1.2.1 identification and classification of contracts for management purposes in terms of the SCM processes;
 - 7.1.2.2 recognition, measurement and disclosure;
 - 7.1.2.3 oversight of contract management as is provided for in this policy;
 - 7.1.2.4 oversight of contract management as is provided for in this policy;
 - 7.1.2.5 document and information management;
 - 7.1.2.6 relationship management;
 - 7.1.2.7 performance management;
 - 7.1.2.8 contract risk management.
 - 7.1.2.9 ensure that all original contract documentation is lodged with Archives for record purposes;
- 7.2 Contract Administrator
 - 7.2.1 The Contract Administrator is responsible for the following activities:
 - 7.2.2.1 ensure that purchase order information is captured accurately on the municipality's financial system in the form in accordance with the pricing schedule.
 - 7.2.2.2 ensuring that all applicable contract information is maintained in the applicable electronic contract system
 - 7.2.2.3 ensuring that purchase orders are processed on the financial system in accordance with the pricing schedule and goods or services received.
 - 7.2.2.4 maintaining adequate records (paper and/or electronic) in sufficient detail on an appropriate contract file to provide an audit trail;
 - 7.2.2.5 inform the Asset Management section of the Expenditure Department of the location of newly procured assets for asset register and insurance purposes; and
 - 7.2.2.6 where appropriate, in terms of Council's Delegations, authorise invoices due for payment, by completing Goods Received within the system.

- 7.2.2.7 consultation with the Contract Manager and the Contract Management Practitioner, where a contractor is underperforming or is in default or breach of the contract.
- 7.2.2.8 ensure administrative feedback and inputs to the system regarding the performance of suppliers and the management feedback to the appropriate terms and conditions of the contract is captured.
- 7.2.2.9 Contract administration includes all administrative duties associated with a contract that has arisen through the acquisition/procurement processes described in this policy

7.3 The Contract Manager is responsible for the following activities:

- 7.3.1 The Contract Manager will be responsible for all management related activities prior and during the contract management life cycle.
- 7.3.2 Ensuring that all the necessary legal formalities in entering into the contract are adhered to;
- 7.3.2 Oversee the maintenance of adequate records (paper and/or electronic) in sufficient detail on an appropriate contract file to provide an audit trail (Oversight and management of all other administrative functions);
- 7.3.3 Where appropriate, in terms of Council's Delegations, authorise invoices due for payment.
- 7.3.4 To take appropriate action in consultation with the Contract Manager and the Contract Management Practitioner, where a contractor is underperforming or is in default or breach of the contract.
- 7.3.5 Give feedback and inputs to the contract administrator (if different official) regarding the performance of suppliers and managing the appropriate terms and conditions of the contract accordingly.
- 7.3.6 The contract manager will typically be the internal project manager assigned to the project as a whole, but may also be a cost centre owner or other responsible official.
- 7.3.7 A contract manager must be assigned to each contract by the relevant director and, where possible, should be involved from the earliest stages of the acquisition process.

- 7.3.8 The contract manager's duties and powers shall be governed by the conditions of contract and the general law.
- 7.3.9 In administering a contract, the contract manager will be required to form opinions and make decisions, which, while in the Breede Valley Municipality's best interests, must be fair to all parties concerned.
- 7.3.10 where necessary, take appropriate action where a service provider is underperforming or is in default or breach of the contract and to report such failures promptly to the SCM unit (SCM Contract Management Practitioner) and the relevant director;
- 7.3.11 where appropriate, authorise payments due in terms of the contract by processing payment certificates (if applicable), and ensuring that the necessary Service Entry Sheets or Goods Received Notes are lodged with the Finance Department: Expenditure for capturing on the municipality's financial system.
- 7.3.12 contract variation, amendment, extensions or change procedures are approved by the SCM unit, delegated director, accounting officer or council in writing which must be in line with the applicable general conditions of contract and this policy;
- 7.3.13 administer disputes, in consultation with the Supply Chain Management Unit and the legal department, in terms of this policy and the applicable conditions of contract;
- 7.3.14 conduct, as appropriate, post contract reviews.
- 7.3.15 inform the Asset Management section of the location of newly procured assets for asset register and insurance purposes.

7. 4 Contract Owner:

- 7.4.1 The Contract Owner is responsible for ensuring that Contract Administrators and Contract Managers from the user departments are assigned to all contracts.
- 7.4.2 The Contract Owner is ultimately accountable for management of the activities.

- 7.4.3 The Contract Owner is responsible for **signing and cancellation** of contracts with the relevant service providers.
- 7.4.4 The Contract Owner/director will receive the delegation of contract management from the accounting officer.
- 7.4.5 Directors shall be responsible for ensuring that contract managers and administrators are:
- (a) Assigned to all contracts within the Director's area of responsibility; and
 - (b) Adequately trained/capacitated so that they can exercise the necessary level of responsibility in the performance of their duties.
 - (c) Provide sub-delegation powers to approve expenditure

8. RECORD KEEPING

8.1 Proper records regarding all aspects of the contract must be maintained and kept in accordance with relevant legislation.

8.2 All communication related to contracts must be linked to the master document on the electronic system, by the relevant SCM official.

8.3 Safe custody of all contract documents must be enforced by all relevant users.

8.4 Contract Administrators and Contract Managers are responsible for the electronic capturing of the contract information and maintenance thereof on the Contract Management system.

8.5 The original signed contract must be sent to the records department (by the contract management Practitioner) for safekeeping and storage.

8.6 The records department is responsible for the administration of archived contract documentation.

8.7 The Contract Manager is responsible for keeping records of all interventions and meetings held with the service provider/s.

9. CONTRACTS HAVING BUDGETARY IMPLICATIONS BEYOND THREE FINANCIAL YEARS

Breede Valley Municipality may not enter into any contract that will impose financial obligations beyond the three years covered in the annual budget for that financial year, unless the requirements of Section 33 of the Municipal Finance Management Act have been fully complied

with. It will remain the responsibility of the user department to drive the Section 33 process to completion.

10. RESOLUTION OF DISPUTES, OBJECTIONS, COMPLAINTS AND QUERIES:

The Accounting Officer is responsible to establish a dispute resolution mechanism as per paragraph 5.3.1.2.2 and also as required by section 116(1) of the MFMA and paragraph 50 of the SCM Policy.

11. CONTRACT PRICE ESCALATIONS:

11.1 An appropriate contract price adjustment formula or specified terms of escalation must be specified in the bid documents, if applicable.

11.2 Escalation notification must be in writing and presented before the implementation date thereof.

11.3 User departments and Contract Management Office are responsible to manage, verify and implement price escalations as per originally agreed terms and conditions set out in the specifications of the contract and keep proof of evidence to the newly agreed escalations on the system for all other relevant stakeholders to access.

11.4 Late applications, confirmation and notifications by suppliers on escalation values, beyond the determined escalation date, will be for the account of the service provider.

12. PERFORMANCE ON CONTRACTS:

12.1 In terms of the SCM Policy and the Municipal Systems Act, the Accounting Officer must implement an internal monitoring system in order to determine, on the basis of a retrospective analysis, whether the authorised supply chain management processes were followed and whether the objectives of this Policy were achieved.

12.1.1 Municipality's Performance:

12.1.1.1 The municipality is required to pay creditors within 30 days of receiving all relevant invoices and/or statements.

12.1.1.2 The municipality is also required to create a favourable environment to receive services and goods without preventing the supplier to perform their duties.

12.1.1.3 All parties involved must perform according to the terms and conditions of the relevant contract, while the contract is active.

12.2.1 Supplier Performance:

- 12.2.1.1 The supplier of goods and services is required to perform as per terms and conditions agreed upon and should inform the municipality if circumstances prevents them to perform, with reasons provided.
- 12.2.1.2 For all relevant deviations from the agreed terms and conditions of any contract, the key performance indicators (KPI's) should be reviewed as well as the alignment with the strategic objectives established in the IDP.
- 12.2.1.3 Suppliers performance will be reviewed by Breede Valley Officials on a monthly basis giving effect to section 116 of the MFMA, 2003 and the Performance Management System Implementation Policy
- 12.2.1.4. Prescribed procedures to evaluate service providers must be complied with by user departments and any other stakeholders.

13. Handling of proprietary information:

13.1 All information designed and prepared for the municipality is deemed as proprietary. No such information may be distributed, modified or customised for third parties without the written permission of the Accounting Officer.

13.2 All supplier information shall be treated as confidential, except as regulated by legislative prescripts (Section 75 of the MFMA etc.).

13.3 In appropriate instances, the municipality may require security clearance, SARS pin codes and confidentiality agreements to be entered into with.

14. REVIEW OF CONTRACTS

In terms of section 116 (1) of the MFMA, a contract or agreement procured through the Supply Chain Management system must have a periodic review once every three years in the case of a contract or agreement that are longer than three years.

15 IMPLEMENTATION AND REVIEW PROCESS

This policy will be effective from 1 July 2025

This policy will be reviewed at least annually or when required by way of a Council resolution.

POLICY SECTION:	SUPPLY CHAIN MANAGEMENT
CURRENT UPDATE	May 2025
PREVIOUS REVIEW	February 2025
PREVIOUS REVIEW	January 2024
APPROVAL BY COUNCIL	March 2023

ANNEXURE A

CODE OF CONDUCT FOR SUPPLY CHAIN MANAGEMENT PRACTITIONERS AND OTHER ROLE PLAYERS

The purpose of this Code of Conduct is to promote mutual trust and respect and an environment where business can be conducted with integrity and in a fair and reasonable manner.

This code of conduct further gives effect to the National Treasury Code of Conduct for Public Servants.

1. General Principles

The municipality commits itself to a policy of fair dealing and integrity in the conducting of its business. Officials and other role players involved in Supply Chain Management (SCM) are in a position of trust, implying a duty to act in the public interest. Officials and other role players should not perform their duties to unlawfully gain any form of compensation, payment or gratuities from any person, or provider/contractor for themselves, their family or their friends.

Officials and other role players involved in SCM should ensure that they perform their duties efficiently, effectively and with integrity, in accordance with the relevant legislation, policies and guidelines. They should ensure that public resources are administered responsibly.

Officials and other role players involved in SCM should be fair and impartial in the performance of their functions. They should at no time afford any undue preferential treatment to any group or individual or unfairly discriminate against any group or individual. They should not abuse the power and authority vested in them.

2. Conflict of interest

An official or other role player involved with Supply Chain Management –

- (a) must treat all providers and potential providers equitably;
- (b) may not use his or her position for private gain or to improperly benefit another person;

- (c) may not accept any reward, gift, favour, hospitality or other benefit directly or indirectly, including to any close family member, partner or associate of that person, of a value more than R350;
- (d) must declare to the Accounting Officer details of any reward, gift, favour, hospitality or other benefit promised, offered or granted to that person or to any close family member, partner or associate of that person;
- (e) must declare to the Accounting Officer details of any private or business interest which that person, or any close family member, partner or associate, may have in any proposed procurement or disposal process, or in any award of a contract by the municipality;
- (f) must immediately withdraw from participating in any manner whatsoever in a procurement or disposal process or in the award of a contract in which that person, or any close family member, partner or associate, has any private or business interest;
- (g) must declare any business, commercial and financial interests or activities undertaken for financial gain that may raise a possible conflict of interest;
- (h) should not place him/herself under any financial or other obligation to outside individuals or organizations that might seek to influence them in the performance of their official duties; and
- (i) should not take improper advantage of their previous office after leaving their official position.

3. Accountability

Practitioners are accountable for their decisions and actions to the public.

Practitioners should use public property scrupulously.

Only Accounting Officers or their delegates have the authority to commit the municipality to any transaction for the procurement of goods and / or services.

All transactions conducted by a practitioner should be recorded and accounted for in an appropriate accounting system. Practitioners should not make any false or misleading entries into such a system for any reason whatsoever.

Practitioners must assist the Accounting Officer in combating fraud, corruption, favouritism and unfair and irregular practices in the Supply Chain Management system.

Practitioners must report to the Accounting Officer any alleged irregular conduct in the Supply Chain Management system which that person may become aware of, including:

- (i) Any alleged fraud, corruption, favouritism or unfair conduct;

(ii) any alleged contravention of the policy on inducements, rewards, gifts and favours to municipalities or municipal entities, officials or other role players; and

(iii) Any alleged breach of this code of conduct.

Any declarations made must be recorded in a register which the Accounting Officer must keep for this purpose. Any declarations made by the Accounting Officer must be made to the Mayor who must ensure that such declaration is recorded in the register.

4. Openness

Practitioners should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only if it is in the public interest to do so.

5. Confidentiality

Any information that is the property of the municipality or its providers should be protected at all times. No information regarding any bid / contract / bidder / contractor may be revealed if such an action will infringe on the relevant bidder's / contractors personal rights.

Matters of confidential nature in the possession of officials and other role players involved in SCM should be kept confidential unless legislation, the performance of duty or the provisions of law requires otherwise. Such restrictions also apply to officials and other role players involved in SCM after separation from service.

6. Bid Specification / Evaluation / Adjudication Committees

Bid specification, evaluation and adjudication committees should implement Supply Chain Management on behalf of the municipality in an honest, fair, impartial, transparent, cost-effective and accountable manner.

Bid evaluation / adjudication committees should be familiar with and adhere to the prescribed legislation, directives and procedures in respect of Supply Chain Management in order to perform effectively and efficiently.

All members of Bid Adjudication Committees should be cleared by the Accounting Officer at the level of "CONFIDENTIAL" and should be required to declare their financial interest annually.

No person should-

- (i) Interfere with the Supply Chain Management system of the municipality;
or
- (ii) Amend or tamper with any price quotation / bid after its submission.

7. Combative Practices

Combative practices are unethical and illegal and should be avoided at all cost. They include but are not limited to:

- (i) Suggestions to fictitious lower quotations;
- (ii) Reference to non-existent competition;
- (iii) Exploiting errors in price quotations / bids;
- (iv) Soliciting price quotations / bids from bidders / contractors whose names appear on the Register for Tender Defaulters.

DELEGATION OF POWERS AND DUTIES			
As far as contractual obligations are concerned: Personnel to be nominated in writing by the Municipal Manager, and Directors, subject to the under-mentioned criteria, and further subject to the municipality's Supply Chain Management Policy, financial regulations and council resolutions where applicable.			
APPROVAL / AWARD OF QUOTATIONS, FORMAL QUOTATIONS AND TENDERS			
RAND VALUE (VAT inclusive)		LEVEL OF APPROVAL (With due regard to proper segregation of duties)	QUOTATIONS / TENDERS PROCESS FOLLOWED
Up to R2 000		Level of approval as delegated by relevant director – SCM Practitioner responsible for the function	Petty cash Purchases in terms of the Petty Cash Policy AND / OR One (1) written quotation
R2000.01 – R 300 000.00		Manager Procurement: Supply Chain Management (2000-30 000) Senior Manager SCM (30000,01-300 000	Formal written price quotations in terms of Paragraph 17(b) of the SCM Policy
R300 000.01 – R10 million		Bid Adjudication Committee	Competitive Bidding – committee system
> R10 million		Municipal Manager after recommendation from the Bid Adjudication Committee	Competitive Bidding – committee system
APPROVAL OF DEVIATIONS			
RAND VALUE (VAT inclusive)		LEVEL OF APPROVAL	
IN TERMS OF CLAUSE 36 ((1)(a)(i-v)			
R0 – R300 000.00		Accounting Officer	
>R300 000.00		Accounting Officer	
5.3(2)(a)(b)(c) & (d)		Accounting Officer	
APPROVAL OF REQUESTS FOR ORDERS & MUNICIPAL STORE ISSUES – Dealt with according to the financial delegations' policy of Breede Valley municipality for FINANACE Officials. The buy off against contracts and the capturing and authorization of requests for NON-FINANACE officials, for orders and stores needs to be sub-delegated by the relevant Municipal Director. Below is a framework that may be used as guidance:			
		APPROVAL OF REQUESTS FOR NEW ORDERS & MUNICIPAL STORE ISSUES FOR NON-FINANCE Officials – Dealt with according to the delegations' sub-delegated by the relevant director of Breede Valley municipality	
Up to R2 000		Level of approval as delegated by relevant director	
R2 000.01 – R30 000.00		GUIDE: Post level T.12 - T.18 - Level of approval as delegated by relevant director	
R30 000.01 – R200 000.00		GUIDE: Relevant Municipal Director	
> R200 000.00		GUIDE: Accounting Officer	
CERTIFICATION AND AUTHORIZATION OF ALL PAYMENTS - Dealt with according to the financial delegations policy of Breede Valley municipality			
APPROVAL OF SPECIFICATIONS FOR COMPETITIVE BIDS, in terms of Paragraph 27 (2)(g) of the SCM Policy			
Cryptic description of Power or Duty		Sub-delegated to	Remarks, Limitations or Conditions
Specifications for Competitive Bids must be approved prior to the publication of the invitation for bids in terms of Paragraph 21 of the SCM Policy.		All Directors and Head of Supply Chain Management	This delegation applies in so far as each director's responsibility for managing the respective votes of the municipality and to whom powers and duties for this purpose have been delegated in terms of Section 79 of the MFMA (Act 56 of 2003).
SIGNING AND CANCELLATION OF CONTRACTS			
All creation (sign) and cancellation of contracts with a rand value from R100 000 and above is been sub-delegated from the accounting officer to the directors.			
		APPROVAL OF EXPANSIONS / VARIATIONS / AMENDMENTS IN THE CONTRACT SUM OR PERIOD	
RAND VALUE (VAT inclusive)		LEVEL OF APPROVAL	PROCESS FOLLOWED
R0 – R300 000.00 (total inclusive of amendment)		Head: Supply Chain Management	NT Circular 62 Expansion / Variation; S116(3) Amendments: Consent from council and signed off council report by the relevant director.

R300 000.01 – R10 million (total inclusive of amendment)	Relevant Municipal Director	NT Circular 62 Expansion / Variation Consent from council and signed off council report by the relevant director.
R0 - unlimited	Municipal Manager with consent from Council	NT Circular 62 Expansion / Variation S116(3) Amendments Consent from council and signed off council report by the relevant director.
Cryptic description of Power or Duty	Sub-delegated to	Remarks, Limitations or Conditions
Extension of time for construction contracts.	Directors	The General Conditions of Contract for construction works makes provision in Sub-Clause 5.6.4 for the review and adjustment of the construction program.
Extension of delivery periods in respect of ad-hoc and specific term contracts.	Chief Financial Officer (Director: Finance)	Motivated applications for the extension of delivery periods in respect of ad hoc and specific term contracts may be considered favorably but are subject to the restriction that no price adjustments, which arise during the extended period, will be considered.
SCM APPROVAL AND ISSUE OF ORDERS, FOR BUY OFFS AGAINST AWARDED CONTRACTS		
R0.01 – R300 000,00	Manager Procurement: Supply Chain Management	Contract buy off
R300 000,01 and above	Senior Manager SCM	Contract buy off
APPROVAL OF EXPENSES FOR BUY OFFS AGAINST EXISTING CONTRACTS BY ALL USERS		
R0,01 – R300 000,00	Delegated as per municipal director on the financial system	BUY OFF AGAINST EXISTING CONTRACT
R300 000,01 and above	Delegated as per municipal director on the financial system	BUY OFF AGAINST EXISTING CONTRACT

